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## **OBJECTIVE OF THE REVISION 1 OF THE NACP**

In keeping with the agreements reached by ENSREG during its meeting of October 16th 2014, the Spanish Nuclear Safety Council (CSN) hereby issues this revision 1 of the National Action Plan (NAcP) on post-Fukushima measures, with a view to reflecting the implementation status of the said plan. In addition, this document shall serve as a basis for discussion during the forthcoming European Peer Review, which will take place during the first four months of 2015 and will culminate in a Workshop to be held in Brussels between 20th and 24th April of that year. For the implementation of this process, ENSREG has deemed it necessary for each member country to revise its respective plan and submit it to ENSREG before December 31st 2014.

The contents of this revision aim to respond faithfully to the terms of reference set out within the framework of ENSREG, as shown below:

#### ENSREG: TERMS OF REFERENCE (TOR)

The NAcPs were produced to a format issued by ENSREG. These plans will be revised by 31 December 2014 to reflect changes and developments since their issue. The detailed structure of the NAcPs varied between countries and therefore it is not appropriate to propose a new detailed format, but to only identify the principles for the revisions. It is expected that the revised 2014 NAcPs will be an update of the existing reports, rather than a new document, with the emphasis on highlighting updates and changes to the NAcP. The document will incorporate the following as either changes to the existing text or additional section(s) as appropriate:

- *Response/clarification on any issues identified in the rapporteur's report from the 2013 workshop.*
- Progress on implementation and update of the NAcP.
- Main changes in the NAcP since the 2013 workshop with justification, including:
  - additional measures
  - measures removed or modified
  - changes in the schedule
- Technical basis leading to the main changes identified in the NAcPs.
- *Relevant outcomes of studies and analyses identified in the NAcPs, and completed since the 2013 workshop.*
- Nationally identified good practices and challenges during implementation so far.

It is important to point out that the development of a new format for this document has not been considered appropriate, but rather that the revised NAcP is an update of the existing plan, with the emphasis placed on highlighting changes made to it; for this reason, the previously existing index and contents have been maintained to the extent possible. The main changes included are the incorporation of chapter 4 ("Relevant aspects of the revised NAcP") and the inclusion of an additional column in the tables in the appendices addressing the "current status" of each of the points dealt with therein.

Finally it is also relevant to remark that CSN's Board of Commissioners is overseeing compliance with the measures required in the different Complementary Technical Instructions issued so far.

## **1.- INTRODUCTION**

#### 1.1 European Stress Tests

In response to the accident that occurred on March 11<sup>th</sup> 2011 at the Fukushima Daiichi nuclear power plant in Japan, all the European countries initiated actions aimed at verifying the safety measures in place at their plants. However, it very soon became apparent that it would be advisable to develop a coordinated response in the European Union (EU) in order to ensure that all the plants in these countries were sufficiently robust as to withstand situations similar to those that occurred at the aforementioned Japanese facility.

During its meeting of June 10<sup>th</sup> 2011, the European Council set up a plan to submit all the European nuclear power plants to a homogeneous set of "stress tests", clearly defined in a document previously drafted by WENRA and ENSREG. The objective of these tests was to make it possible to assess the capacity of the NPPs to withstand situations beyond their respective design bases and to identify the safety margins existing with respect to these bases and the potential measures that might be implemented to improve their safety. As agreed, the plan was fully completed in all the countries by December 31<sup>st</sup> 2011.

As soon as this task was completed, an associated process of technical review at EU level, or Peer Review, was initiated, this being made up of four successive phases: desk-top review, topical review (held in Luxemburg in February 2011), country reviews (fulfilled in March and April) and, finally, an additional "country fact-finding review", carried out in a selected group of countries in September 2011 in order to check the consistency of the actions already initiated by the different counties. In the last two phases together, the review teams visited all the participating countries and a total 24 plants, including all the different designs currently existing in Europe.

#### 1.2 European Action Plan

The ENSREG Action Plan [1], issued in July 2012 on completion of the Stress Tests, considered that it was necessary to take a step forward in order to verify the overall consistency of the implementation of the recommendations drawn from the Stress Tests process. In this respect, the member countries agreed to draw up a National Action Plan (NAcP) by December 31<sup>st</sup> 2012, in which each regulatory body would:

- Consider the results of the national Stress Tests
- Take into account the suggestions and recommendations of the ENSREG Peer Reviews
- Include the recommendations compiled by the Peer Review Board
- Take into account the relevant outcomes of the extraordinary meeting of the Convention on Nuclear Safety (hereinafter the CNS-EM)
- Incorporate actions arising from other national reviews
- Make public the contents of the NAcP

In accordance with the aforementioned ENSREG plan, a Peer Review process was carried out, including issues relating to the conclusions of the Stress Tests performed in each country. Finally, the outcomes of this process were widely reported.

## 2.- GENERAL DESCRIPTION OF THE SPANISH NATIONAL ACTION PLAN

Like the initial version, this revision of the National Action Plan contains an updated compilation of the actions currently under way in Spain in relation to the post-Fukushima safety enhancement programmes. The CSN has revised the contents of the document and approved it during its Board of Commissioners meeting of December 17<sup>th</sup> 2014.

#### 2.1 Initial version of the NAcP

In accordance with the ENSREG recommendation, the initial Plan included the following:

- The conclusions drawn from the <u>Stress Tests process</u> implemented between June and December 2011; these conclusions were detailed in the National Report issued by the CSN on December 21<sup>st</sup> of that year [3]. Furthermore, on March 15<sup>th</sup> 2012 the CSN issued to all the licensees a set of binding Complementary Technical Instructions (hereinafter ITC-ST) requesting the implementation of all the conclusions drawn throughout the process in accordance with a predefined schedule.
- The suggestions and recommendations arising from the <u>ENSREG Peer Reviews</u> performed in March and September 2012. These recommendations have been described in the corresponding review team reports.
- The general <u>recommendations compiled at European level</u> by the Peer Review Board in the report "Compilation of recommendations and suggestions from the peer review of stress tests performed on European nuclear power plants" [2] dated 26<sup>th</sup> July 2012.
- The relevant results of the <u>Second Extraordinary Meeting of the CNS-EM</u> [4], [5]
- Other actions already initiated at national level in Spain.

The Plan also included the 6 subjects ("topics") discussed at the CNS-EM in August 2012, their text being organised in the following four sections:

- Part I, Stress Tests topics 1 to 3. This section addresses national conclusions and generic activities related to each item of the ENSREG document of reference 2.
  - Topic 1: external events
  - Topic 2: design issues (mainly related to the loss of electrical power or heat sinks)
  - Topic 3: severe accident management and recovery (on-site),
- Part II, topics 4 to 6. This addresses national conclusions and generic activities relating to each additional issue identified by the CNS-EM, including the following:
  - Topic 4: national organisations
  - Topic 5: emergency preparedness, off-site emergency response and post-accident management.
  - Topic 6: international cooperation.
- Part III, additional topics. This addresses conclusions and generic activities derived from national reviews and related decisions.
- Part IV, implementation of Activities. This part identifies the timelines and key milestones of each improvement activity at both generic and plant (site) specific level.

#### 2.2 Updated version of the NAcP

In accordance with the Terms of Reference (ToR) approved by ENSREG on October 16<sup>th</sup> 2014, it has not been considered appropriate to develop a new "format" for the revision of these Plans; rather, the revised NAcP is an update of the existing plan with emphasis on highlighting the changes made and incorporating the following modifications:

- ✓ Response/clarification on any issues identified in the rapporteur's report from the 2013 workshop.
- ✓ Progress on implementation and update of the NAcP.
- ✓ Main changes in the NAcP since the 2013 workshop with justification, including:
  - additional measures
  - measures removed or modified
  - changes in the schedule
- ✓ Technical basis leading to the main changes identified in the NAcPs.
- ✓ Relevant outcomes of studies and analyses identified in the NAcPs, and completed since the 2013 workshop.
- ✓ Nationally identified good practices and challenges during implementation so far.

These aspects are dealt with in detail in chapter 4 of this document.

## 3.- CONTENTS OF THE SPANISH NATIONAL ACTION PLAN

This section contains detailed information on the on-going and anticipated actions to be implemented in Spain as part of the Action Plan committed at European level, and the corresponding implementation process. The following sections contain the actions contemplated, ordered in accordance with what was established during the Second Extraordinary Meeting of the Convention on Nuclear Safety (CNS-EM), held in August 2012:

#### 3.1 Part I, topics 1 to 3 (Stress Tests and CNS-EM)

The planned actions related to this topic are detailed as follows:

a) Requirements already issued by the CSN (conclusions of the Stress Tests in Spain)

With the objective of incorporating all the conclusions of the Stress Test process performed at the Spanish plants, on March 15<sup>th</sup> 2012 the CSN issued a Complementary Technical Instruction, or *Instrucción Técnica Complementaria* in Spanish, (ITC-ST) to each of the licensees. These ITCs include all the relevant conclusions stemming from the Stress Test process carried out in Spain from June to December 2011, and must be implemented in a timeframe extending up to December 2016. The ITCs included all the licensees' proposals and also some additional improvements deemed appropriate by the CSN. Additionally, some "requests for information" have been included in the instructions in order to require the licensees to carry out more complete analyses or additional studies; on completion of these analyses the CSN will decide on the appropriateness of establishing further requirements.

Attachment 1 summarises the content of these CSN instructions in two tables, one for generic actions and the other for additional plant-specific actions.

b) Recommendations and suggestions from the ENSREG Peer Reviews carried out in Spain

The ENSREG Review Team visited Spain twice: first in March 2012, when the complete Team attended the mission, which included a visit to Almaraz NPP (2-group Westinghouse 3-loop plant), and subsequently in September, when a reduced Team completed the anticipated "fact finding review"; on this occasion the Team visited Trillo NPP (single unit KWU 3-loop plant).

Attachment 2 contains a table with the recommendations emanating from both visits and the actions foreseen by the CSN to respond to them.

c) Relevant ENSREG recommendations and suggestions

Attachment 3 contains a table with cross-referenced information on the consideration given in Spain to the aspects included in the ENSREG document [2], which lists the generic recommendations and suggestions arising from the April 2013 workshop.

d) CNS-EM recommendations and suggestions

Attachment 4 contains a table with detailed information on the consideration given in Spain to the aspects included in the two reports issued following the Second Extraordinary Review Meeting of CNS-EM:

- The commitments contained in the Annex to the meeting's Final Summary Report [4]
- The different issues presented by the rapporteurs of topics 1 to 3 during the meeting, subsequently collected in the Report [5] of the President (PR) of the CNS-EM.

## 3.2 Part II, topics 4 to 6 (CSN-EM)

#### 3.2.1 Topic 4: national organisations

#### a) Current situation in Spain

In Spain, regulatory functions relating to nuclear safety and radiological protection are carried out by different authorities: the Government, which is in charge of energy policy and of issuing binding regulatory standards, the Ministry of Industry, Energy and Tourism and the Nuclear Safety Council, the body solely responsible for nuclear safety and radiological protection

#### ✓ Ministry of Industry, Energy and Tourism (MINETUR)

The MINETUR has assigned to it the following functions in relation to nuclear and radioactive activities:

- Issuing of permits for nuclear and radioactive facilities (except for second and third category radioactive facilities located in Autonomous Communities to which administrative functions have been transferred in this area), following a mandatory and binding report by the CSN.
- Drawing up of standards proposals and enforcement of the system of sanctions.
- Contribution to definition of the research, technological and development policy in this area, in collaboration with the Ministry of Economy and Competitiveness.
- Monitoring of compliance with the international commitments subscribed to by Spain in the field of nuclear energy, in particular in relation to non-proliferation, the physical protection of nuclear materials and facilities and civil liability for nuclear damage.
- Relations with International Organisations specialising in this field.
- Relations between the Government and the CSN.
- ✓ Nuclear Safety Council (CSN)

<u>Functions</u>: the main functions assigned to the CSN in the Spanish legal system are as follows:

- To make proposals to the Government regarding necessary regulations in its realm of competence, and to draw up and approve technical instructions, guidelines and circulars.
- To issue the corresponding reports to the MINETUR for the latter to take decisions regarding the granting of the legally established authorisations. These reports are binding when negative and denying such authorisation, and also as regards the conditions established when positive.
- To undertake the control and inspection of all the facilities and during all phases, especially during design, construction, start-up and operation and in the transport, manufacturing and homologation of equipment incorporating radioactive sources or generating ionising radiations. The CSN is authorised to suspend the operations of these facilities for safety reasons.
- To collaborate with the competent authorities in the setting out of the criteria to be fulfilled by the off-site emergency plans, and coordinate the support and emergency response measures.
- To collaborate with the competent authorities in setting out the criteria to be fulfilled by the physical protection plans of nuclear and radioactive facilities.
- To propose the initiation of sanctions proceedings in the event of infringements relating to nuclear safety and radiological protection.
- To control measures for the radiological protection of professionally exposed workers, the public and the environment.
- To collaborate with the competent authorities in relation to programs for the radiological protection of persons subjected to medical diagnosis or treatment using ionising radiations.

- To issue favourable reports on new designs, methodologies, simulation models or verification protocols relating to nuclear safety and radiological protection.
- To grant and renew nuclear and radioactive facility operator and supervisor licenses, head of radiological protection service diplomas and accreditations in the field of radio-diagnosis.
- To carry out studies, assessments and inspections of plans, programmes and projects for all phases of radioactive waste management.

Independence: Law 15/1980 establishes mechanisms to guarantee the independence of the CSN, one of them being the procedure whereby the members of the Board (President and Commissioners) are appointed; these are required to be persons of recognised solvency in the areas commissioned to the CSN and special value is attached to their independence and the objectiveness of their criteria. They are appointed by the Government in response to proposals by the MINETUR and following the appearance of the candidates before the corresponding Congressional Commission. Their term of office is six years and they may be re-elected once only for a second term. The posts of President and Commissioner and other high-ranking positions are incompatible with any other post or function; the persons occupying such posts shall not carry out professional activities relating to nuclear safety and radiological protection during the two years subsequent to their leaving the position.

The CSN does not systematically make use of external technical support from other organisations. Only for some very specific tasks, the CSN's technical know-how is complemented by public organisations, engineering firms or private consultants.

<u>Funding</u>: the CSN's budget is integrated into the General State Budget, as a result of which its approval corresponds to Parliament. The revenues are obtained fundamentally through the collection of fees and public prices for the services it renders in fulfilling its functions, the conditions for this being regulated in Law 14/1999, of May 4th, on Fees and Public Prices for services rendered by the CSN.

<u>Assessments</u>: in addition to internal assessment, the CSN has been subjected to external evaluations by national and international organisations. As regards the latter, in early 2008 the CSN hosted an IAEA IRRS mission that identified good practices and issued suggestions and recommendations, this requiring important preparatory self-assessment, systematisation and review efforts by the CSN. Furthermore, in January 2011 a follow-up IRRS mission was carried out in order to check the degree of implementation of the recommendations made by the 2008 mission, this being in response to a request by the Spanish Government. This mission concluded that the CSN had significantly improved its regulatory activities overall and pointed out a series of good practices. The final reports resulting from these two missions are public and available on the CSN website.

<u>Transparency</u>: the transparency policy of the CSN is defined by the law by which the body was created, Law 15/1980, of April 22<sup>nd</sup>, reformed by Law 33/2007, of November 7<sup>th</sup>. This legislative reform incorporated guaranteed access to information on the environment, the participation of the public in decision-making and access to justice regarding environmental matters, as contemplated in the Aarhus Convention, which was ratified by Spain in 2004 and materialised in the national legislation by way of Law 27/2006, of July 18<sup>th</sup>, regulating rights to access to information, public participation and access to justice in relation to environmental matters. The amendment of the Law Creating the CSN was particularly ambitious regarding public information, aiming clearly to increase the transparency of the organisation and promote public trust in its activities.

The obligations as regards information and communication are channelled along three paths:

- Policy regarding information to the State Institutions: every year the CSN submits a detailed report to the National and Regional Parliaments on the activities carried out during the year.

- Policy regarding information in the vicinity of nuclear facilities: the CSN actively participates on the information committees set up at each of these installations.
- Policy regarding information for the general public: Law 15/1980 establishes the need to provide access to information and facilitate the participation of the members of the public and civil society. The CSN provides web-based information on the minutes of Board of Commissioners' meetings, the technical reports supporting the agreements reached by the CSN, the inspection reports, information on the integrated plant supervision system (SISC) and all relevant events relating to the operation of the nuclear and radioactive facilities. As regards information for the media and stakeholder groups, the CSN responds to direct requests applying criteria of transparency and agility as dictated by technical rigor. Furthermore, the CSN is obliged to subject its instructions and safety guides to public feedback during the preparation phase, and makes a form available to the workers of nuclear and radioactive facilities in order for them to report on any event affecting the safety of these installations, with guaranteed confidentiality.

<u>Advisory Committee:</u> the CSN Advisory Committee for Information and Public Participation in relation to nuclear safety and radiological protection was set up in compliance with article 15 of Law 15/1980, specifically in accordance with the wording of reform Law 33/2007, with the mission of issuing recommendations to the CSN to promote and improve transparency, access to information and public participation in areas included with the CSN's realm of competence. This legal provision was enacted in 2010 through the approval of the new CSN Statute, by Royal Decree 1440/2010, with establishment of the rules applicable to its working. The legal basis having been established, the appointment of the members representing the entities and organisations contemplated by law took place at the end of 2010.

#### b) <u>Aspects considered in the President's Report (PR) of the CNS-EM [5]</u>

Section 4.1.2 of the PR: Review and revision of nuclear Laws, Regulations and Guides

According to the information included in the previous paragraph (3.2.1.a), no deficiencies have been identified in the Spanish Nuclear Laws with respect to the accident that occurred at Fukushima. Nevertheless, the CSN has been carrying out an extensive programme for the last four years to adapt the regulation to the WENRA harmonisation process (development of new "Council Instructions", which are legally binding): both the WENRA process and the CSN adaptation programme are carefully taking into account the lessons learnt from the accident. For example, it is worth mentioning that the CSN Instruction on Accident Management, previously scheduled to be issued by the first semester of 2011, was intentionally delayed to 2013 in order to reflect the most important actions associated with the Fukushima event.

Section 4.1.3 of the PR: Changes to the functions and responsibilities of the regulatory body – strengthened independence.

According to the information included in the previous paragraph 3.2.1.a), no changes are deemed necessary in Spain in relation to the issue of the independence of the regulatory body.

4.1.2 Section 4.1.4 of the PR: Post-Fukushima safety reassessment and action plans

The Stress Tests carried out in Europe constitute a comprehensive post-Fukushima safety reassessment of the Spanish plants.

4.1.3 Section 4.1.5 of the PR: Human and organizational aspects

In accordance with article 5.3 of the EURATOM Directive on Nuclear Safety, the CSN is provided with the appropriate authority and financial resources to properly fulfil its duties.

#### 3.2.2 Topic 5: emergency preparedness & response and post-accident management (off-site)

Very soon after the occurrence of the Fukushima accident, the need to review the provisions to cope with major nuclear accidents became clear for most of the agencies involved in the Spanish Emergency System. An action plan was drafted in close cooperation between the two main actors in this system, the Directorate General for Civil Defence and Emergencies and the Nuclear Safety Council.

The main aspects of this plan were summarised in the Spanish National Report to the second extraordinary meeting of the Convention on Nuclear Safety. The plan included the in-depth, open review of the provisions set forth in the document, which establishes the main provisions and criteria for Preparedness, Planning and Response to nuclear emergencies, the so called PLABEN (Basic Plan for Nuclear Emergencies). Eleven general issues were identified to be the main points, on which the review work will be focused:

1. Adequacy and provision of adequate resources to cope with major nuclear emergencies and other organisational issues:

In this area, the inclusion in the emergency organisation of all the resources provided by the Military Emergency Response Unit (a military unit created in 2005 and especially trained to cope with major disasters) is one of the main aspects to be considered.

2. Reference levels for protective actions, for both the urgent and intermediate phases:

The reference levels included in the PLABEN currently in force will be reviewed and updated to the most recent international criteria (i.e. IAEA BSS) and other lessons learnt from the Fukushima accident, especially the ones relating to management of the intermediate phase.

3. Reference levels for emergency response personnel:

The reference levels for off-site and on-site intervening personnel will be harmonised (in the current PLABEN the approach is not consistent with this principle). Moreover, the reference levels to be adopted should allow sufficient margin to allow the assigned personnel to carry out on-site activities that are deemed to be crucial to prevent or mitigate major releases.

4. Accident scenarios and their time scale:

Suitable changes should be considered in the allocation of resources and provisions to cope with long-lasting emergencies, considering the possibility of the need for urgent response actions planning and preparedness level. Also, the coordination of off-site provisions with some relevant on-site actions involving the possibility of important releases (especially the opening of the containment venting) will be addressed.

5. Emergency Planning Zone (EPZ) size:

The current provisions for the EPZ considered in the PLABEN include an Urgent Protective actions Zone (Zone 1) measuring 10 km. in radius and a Long-Term Protective actions Zone (Zone 2) with a radius of 30 km. It is necessary to reassess the size of such zones, considering the experience of Fukushima, to determine the suitability of possible modifications, to allow for

more realistic planning and preparedness. The size of the Preferred Actuation Zone (currently 5 km) will also be included in the reassessment.

6. Decision making and implementation criteria for urgent and intermediate phase protective actions:

The implementation criteria for some urgent phase actions will be reviewed, taking into consideration some insights from the Fukushima experience and new trends in emergency management:

- In the case of evacuation, the suitability of implementing a staggered evacuation criterion should be considered. This would involve a departure from the current PLABEN criterion (which establishes evacuation in the direction of the wind, the so called preferred attention sector) to an evacuation zone based on distance, and staging the evacuation according to prioritising criteria.
- To limit the duration of on-site sheltering to a few days
- To analyse several options (i.e. centralised distribution vs. distribution in advance) to improve the effectiveness of radiological prophylaxis.

In the case of relevant long-term protective actions (relocation, foodstuffs and water control), it is considered that the applicable criteria must be reviewed and developed in further detail, considering the lessons learned from Fukushima and the most recent developments in these areas.

7. Warning and communication systems:

The existing warning system in Zone 1 should be reviewed to provide a balanced set of diverse and effective means to alert the population, considered certain limiting scenarios. Also, the provisions available for communication to the public and the media during the emergency will be revisited in order to ensure the ability to provide both reliable and timely information.

8. Public radiological screening facilities:

The current PLABEN establishes the provision of facilities (the so called Screening and Decontamination Facilities, ECD) to which the evacuated people would be directed after evacuation and, once this screening and decontamination is completed, then the public would be directed to the Sheltering and Lodging Centres. The site of these ECD's is not very far from the NPP, as a result of which they might be contaminated during a major accident; furthermore, the size of the facilities is relatively small, so the ability to screen a large number of people is limited. Consequently, in the light of the experience of Fukushima this issue is going to be reassessed and the suitability of modifying the screening process determined, so that it may be carried out directly in the Sheltering and Lodging Centres.

9. Strengthening the role of the municipalities during planning and response:

In order to reinforce this role, which has been shown to be essential, suitable changes in the organisational provisions of the PLABEN will be defined.

10. Cooperation of the licensees with the off-site emergency plans:

To date, the cooperation of the licensees with the off-site emergency plans has taken place in an unstructured manner and only on a voluntary basis. This situation must be changed to allow for the binding and clearly structured cooperation of the licensees with the off-site emergency plans, both in preparedness, planning and response.

11. Transition from urgent to intermediate phase and from intermediate emergency phase to the existing exposure situation:

The current PLABEN is mainly focused on the urgent phase. Very few provisions are included for the intermediate phase. Moreover, the concept of the existing exposure situation is not included, due to the issuance date of the document. More detailed and clear provisions (both from the technical and organisational standpoint) will be included for the intermediate phase. Also, the concept and provisions for transition to the existing exposure situation, as set forth in the IAEA BSS (Basic Safety Standards), will be established.

Additionally the Nuclear Safety Council (CSN, the regulatory authority, which is responsible during nuclear emergencies for the coordination of support and response activities relating to nuclear safety and radiological protection) is considering two additional aspects for improvement:

- 1. Improvements in environmental radiological surveillance during an emergency, including new capabilities for both mobile monitoring units and the fixed surveillance network.
- 2. Improvements in the Virtual Private Network (VPN) which supports the communications between the different emergency response centres (off-site, on-site, CSN) and consideration of alternate means for communication should this VPN became unavailable during an emergency.

The aforementioned plan covers the entire scope, as regards the off-site emergency topic, referred to in the Report [5] of the President (PR) of the 2<sup>nd</sup> Extraordinary Meeting of the Convention on Nuclear Safety. Taking these points into consideration, the correspondence between the thirteen points set out above and the issues highlighted in the said report is as follows:

- Update to emergency plans: see items 1 to 11 above
- Planning and off-site exercises: see items 1 to 11 above and also chapter 3.1 of this report which addresses on-site emergency management aspects
- Enhancements in radiation monitoring and communication capabilities: see items 7, 12 and 13 above, and also chapter 3.1 of this report.
- Recovery Phase Aspects: see items 1, 6 and 11 above
- Adequacy of Emergency Response "Headquarters" and Sheltering Centres: See items 8 and 12 above

Section 4.2.4 covers the current status of this plan.

#### 3.2.3 Topic 6: international cooperation

Although nuclear safety is a national responsibility, the Fukushima accident revealed the international dimension of any accident affecting a nuclear facility.

International cooperation was one of the relevant topics discussed during the second extraordinary review meeting of the Convention on Nuclear Safety. The main International activities carried out by the CSN were identified in the Spanish national report for this meeting.

#### a) Aspects considered in the President's Report (PR) of the CNS-EM

Section 4.1.6 of the PR: Use of Peer Reviews

As has already been mentioned in point 3.2.1.a), Spain hosted a full-scope Integrated Regulatory Review Service (IRRS) mission between January 28<sup>th</sup> and February 8<sup>th</sup> 2008.

The results of the mission produced a total 7 recommendations and 26 suggestions and identified 19 good practices. The recommendations and suggestions made by the IRRS mission led the CSN to review its Action Plan in order to adopt the mission's results. Subsequently, from January 24<sup>th</sup> to February 1<sup>st</sup> 2011, the CSN hosted an IRRS follow-up mission.

The results of the IRRS mission and IRRS follow up mission have been published by the CSN on its website and are available to the public and "stakeholder groups". Furthermore, the Spanish national reports for the CNS have described the way in which these peer reviews and mission findings have been addressed.

The CSN provides support for IRRS missions to other countries through the participation of experts on the review teams, when requested by the IAEA. The level of the experts provided by Spain shows the strong commitment to these review activities.

The CSN strategy regarding peer reviews covers the remarks included in point 19 of the Report of the President of the Second Extraordinary Review Meeting of the CNS, which fosters the use of the peer review process. All the processes and action plans carried out by the CSN to ensure the implementation of the findings of the peer reviews and missions, and also the results of Spanish IRRS missions, have been reported at CNS review meetings.

Within the framework of the European Union, Spain has also hosted two peer review missions relating to the European Stress Tests, which are described in depth in point 3.2.1. a).

The outcomes of any future peer reviews performed in Spain will be reported to the Member States and to the European Commission, and will be included in future national reports to the CNS.

In addition, the CSN promotes and supports international review activities performed by the NPP licensees, which are carried out within the framework of organisations such as WANO ("Peer Reviews") or the IAEA (OSART missions).

Complementarily to the specific aspects relating to the Peer Reviews, the CSN also carries out other "benchmarking" type exercises with the regulatory bodies of other countries; for example, two exercises of this type have been carried out recently with the US-NRC, focusing on NPP inspection and evaluation processes. Finally, and in a quite different field, Spain assumes the fulfilment of article 9 of the Euratom 2009/71 Directive, which establishes that the Member States must carry out a periodic self-assessment of their national regulatory frameworks and competent regulatory authorities at least once every ten years.

Section 4.1.7 of the PR: Optimisation of the global safety regime

As was set out in the Spanish national report for the second extraordinary meeting of the CNS, the CSN collaborates with other Spanish authorities (MAEX and MINETUR) in international relations within its realm of competence, i.e., nuclear safety, radiological protection and the security of nuclear facilities.

In the multinational area, the CSN participates in the nuclear safety activities of the IAEA, the NEA-OECD and the European Union. This includes representatives on committees and working groups to develop international safety standards and guidelines, and participation in international peer review missions. This topic was dealt with during the last extraordinary meeting of the CNS, which focused on the need for efforts to reduce the duplication of the initiatives and actions undertaken by the international organizations.

International action at European Level:

Following the Fukushima accident, working groups were set up within the framework of ENSREG, HERCA and WENRA to address the issue of international coordination in emergency management, this including the participation of representatives of the CSN. The specific tasks performed in this respect by WENRA and ENSREG have now been completed, while those corresponding to HERCA remain open.

Two documents have been issued as a result of the efforts of these working groups: the first on the general mechanisms for cross-border coordination in the adoption of measures aimed at protecting the population during the early stages of nuclear emergencies (the *HERCA approach* document), and the second on the management of nuclear emergencies arising as a result of severe accidents, where little information is available on the accident that has occurred and its radiological consequences but where rapid decision-making is required for the protection of the population (final document of the AtHLET initiative).

The joint HERCA and WENRA meeting held on October 22<sup>nd</sup> 2014 approved these documents, along with their publication on their respective websites, and agreed to propose to ENSREG that HERCA and WENRA be invited to present them during the meeting scheduled for January 15<sup>th</sup> 2015. Looking to the future, consideration will be given to merging the two documents into one and to defining mechanisms for monitoring of the practical application of the recommendations included in them.

The CSN is also participating in other working groups implementing the lessons learned from the Fukushima accident within the framework of WENRA: natural hazards, containment response in severe accidents, accident management and the impact of post-Fukushima studies on other analyses.

Finally, the CSN has collaborated actively within the framework of ENSREG in the drafting of the new proposal amending the Directive 2009/71/EURATOM. The CSN has also participated actively in the discussions and ad hoc working groups set up within the framework of the atomic issues group of the Council of the European Union during the process of negotiating this directive. The fundamental building blocks of the new European directive consist of enhancing safety criteria, increasing transparency, strengthening the independence of the regulatory bodies and reinforcing the framework of peer reviews. The new Directive was approved in June 2014.

a) International action at multilateral level (outside the European Union):

The CSN is participating within the framework of the Ibero-American Forum of Radiological and Nuclear Regulators (FORO) in a project aimed at reviewing the safety of NPPs in Ibero-America,

similar to the European Stress Tests. The countries involved in analysing the stress tests program are Argentina, Brazil, Mexico and Spain, and the evaluation of the results obtained is being carried out by all the FORO member countries. A meeting was held in Mexico City in June 2014 to address a process of "cross-comparison" of the actions carried out in these countries for the implementation of the measures deriving from their stress tests. The process is expected to continue until 2016, in order to guarantee the consistency of the solutions finally adopted in the different countries.

The CSN took part in the Ministerial-level Conference that took place in June 2011, one of the most important initiatives launched by the IAEA in the wake of the Fukushima event. This conference served to develop the bases of the IAEA action plan, which was approved by the meeting of the Board of Governors in September 2011. The recommendations given in this plan include the reinforcing of the IAEA's main activities to maintain a high level of nuclear safety in the world (establishing safety standards, the use of peer-review structures such as the IRRS's and OSART's, revision of the international Conventions relating to nuclear safety, accident notification and assistance to countries suffering an accident, etc.), activities to which the CSN has contributed extensively for many years.

The CSN participated in the Ministerial-level Nuclear Safety Conference on Fukushima organised by the IAEA and the Japanese Government, which took place in December 2012 in Fukushima, Japan.

Section 4.1.8 of the PR: Strengthening communication mechanisms through regional and bilateral cooperation

The CSN attaches great importance to bilateral relations with other regulatory bodies. It has numerous technical cooperation agreements having as their main objective the establishment of a basis for collaboration and the exchange of information. Since the Fukushima accident, the CSN and its regulatory counterparts have reinforced the exchange of information within the framework of bilateral agreements. Spain has shared national post- Fukushima activities and approaches with other regulatory bodies, both bilaterally (China, France, Portugal, Russia, the United States) and multilaterally (FORO, INRA, WENRA and HERCA).

The CSN has always been deeply involved in enhancing communications with "stakeholder groups". In this respect, in May 2012 the CSN organised an International Workshop on Crisis Communication: Facing the Challenges, in collaboration with the NEA, the main objective being to bring together senior-level regulators and communicators from nuclear regulatory organisations in order to share best practices and to improve crisis communications based on lessons learnt from the Fukushima accident.

Furthermore, in June 2012 the IAEA organised the International Experts' Meeting on Enhancing Transparency and Communication Effectiveness in the event of a Nuclear or Radiological Emergency. The CSN participated in the Working Session dedicated to challenges in Communication during the Fukushima Nuclear Emergency, presenting the Spanish practices.

At the extraordinary review meeting of the CNS, the need for the contracting parties to cooperate with neighbouring and regional countries and to assist in the establishment of nuclear and regulatory infrastructures was highlighted. In this respect, the CSN is giving priority to enhancing bilateral relations with Portugal and Morocco, promoting the signing of a specific agreement for collaboration and mutual cooperation.

At regional level, Spain is working with the Ibero-American Forum of Radiological and Nuclear Regulatory Bodies (FORO) on a new project aimed at harmonising and updating the working methodologies for preparedness for and response to nuclear and radiological emergencies, including communication mechanisms.

The CSN is assisting in the establishment of nuclear and regulatory infrastructures within the framework of the European Commission's Instrument for Nuclear Safety cooperation (INSC), which seeks to achieve greater convergence of international regulatory frameworks. The CSN has participated actively in projects to strengthen the regulatory bodies of Brazil, Morocco and China.

Section 4.1.9 of the PR: Effectiveness of experience feedback mechanisms

The CSN is committed to the systematic evaluation of domestic and international operating experience, and participates in the Working Group on Operating Experience (WGOE) of the NEA, in the INES and International Reporting System (IRS) of the IAEA, and as an observer in the European project on operating experience feedback.

In 2012 the CSN set up an internal International Incidents Review Panel (PRIN), the function of which is to systematically review the different documents on international operating experience and assess the need for the Spanish nuclear power plants to take actions in this respect. This panel of experts meets quarterly.

Finally, it should be pointed out that the CSN is complying with the main statements identified in the discussions of topic 6 of the second extraordinary review meeting of the CNS.

Section 4.1.10 of the PR: Strengthening and expanded use of IAEA Safety Standards

As was agreed by the Contracting Parties during the extraordinary review meeting of the CNS, the CSN recognises that IAEA Safety Standards may be used in conjunction with the adoption of best practices and the fulfilment of the legally binding European Community framework as a tool to continuously improve nuclear safety.

The CSN also welcomes the revision of IAEA Safety Standards in the light of the Fukushima event and stresses the need for these Standards to be reviewed continuously, recognising the importance of the strengthening and expanded use of the IAEA Safety Standards.

The IAEA IRRS review programme has a role to play since the peer reviews are concentrated on key areas of regulatory activity identified within IAEA safety standards to assess the effectiveness of the regulatory body and the use of these standards in the development of national nuclear safety regulations.

The CSN has fostered the use of the IAEA Safety Standards, as is demonstrated through the major efforts made in financing the translation of these Standards into Spanish, in order to facilitate the understanding and use of these documents in all Spanish-speaking countries.

Finally, it is worth pointing out that the WENRA harmonisation efforts have implied the incorporation of most of the relevant IAEA requirements into the Spanish national regulations and standards.

#### 3.3 Part III, additional topics addressed by the CSN

• Complementary Technical Instructions (ITCs) relating to the potential loss of large areas of a NPP (events that might be induced by malicious acts)

In addition to all the topics and actions covered by the Stress Tests and the ENSREG Peer Reviews, and in a separate but totally coordinated process, the CSN has initiated a programme aimed at protecting the plants against other severe events that might be induced by malicious acts and seriously impact the safety of the installation, the environment and public health.

It is important to point out that the actions being requested by the CSN are focused on the "mitigation" of the consequences of these extreme situations.

On July 1<sup>st</sup> 2011, the CSN issued a first set of ITCs, requesting the preparation, before the end of 2011, of the plant-specific analysis to prepare the installations to cope with these situations, including the proposals for new material and/or human resources. The ITCs required that consideration be given to the three main aspects of the problem within the scope of the analysis:

- The capacity to fight major fires beyond the plant design basis
- The capacity to mitigate potential fuel damage (both in the reactor core and in the spent fuel storage facilities)
- Ways to limit or control radioactive emissions, in the form of liquid or gaseous releases

On July 27<sup>th</sup> 2012, the CSN issued new ITCs incorporating some clarifications regarding the process, including the need to draw up an implementation plan fully consistent with the one already prepared for the incorporation of the conclusions of the Stress Tests.

#### 3.4 Part IV, implementation of activities:

The Complementary Technical Instructions issued by the CSN following the Stress Tests (ITC-ST) considered a schedule for implementation divided into 3 periods: short, medium and long-term, which correspond to the periods ending in the years 2012, 2014 and 2016. The dates are essentially the same for all the plants, with minor differences referring to certain plant-specific modifications. The tables shown in attachment 1 explicitly include the deadline for each of the actions to be adopted. Attachment 2 also includes the dates by which the CSN expects to have all the actions derived from the ENSREG Peer Review process fully finished.

## 4.- RELEVANT ASPECTS OF THE REVISED NACP

As has been pointed out above, revision 1 of the NAcP is an update of the plan previously approved by the CSN in December 2012. This revision describes the updates and changes made to the plan.

#### 4.1 Aspects contemplated in the ENSREG ToR

Dealt with below are the different aspects contemplated in the ToR approved by ENSREG in relation to the minimum contents of this revision of the NAcP:

#### 4.1.1 Issues set out in the report of the 2013 Workshop Rapporteurs

The Rapporteurs' report for Spain contained essentially a summary of the good practices and positive measures included in the NAcP submitted by the CSN. However, two concerns or challenges were mentioned:

• The first referred to the ambitious timeframe established for the implementation of all the improvement measures (*The timeframe to implement all the improvement measures by the end of 2016 is ambitious and commendable. Nevertheless, some measures scheduled for the long term are crucial, such as filtered venting and the installation of PARs*).

The CSN is closely monitoring the implementation of the foreseen measures and at present only occasional, and in all cases duly justified, deviations from the end date established are expected.

• The second referred to the recommendation that the new WENRA reference levels in relation to external hazards be implemented in an "appropriate and timely" manner (*A challenge for Spain is the appropriate and timely implementation, in its regulation and practices, of the outcomes of the WENRA on-going Review of the harmonisation of the reference levels in the field of external hazards*).

The CSN is currently analysing the contents of the new WENRA reference levels and will in the near future issue a suitable plan for their implementation in the national legal system.

#### 4.1.2 Progress in the implementation and updating of the NAcP

Attachments 1, 2 and 3 to this document contain a detailed summary of the degree of compliance achieved to date in the Spanish plan.

In summary it may be stated that no significant aspects are appreciated that might have an impact on the basic objectives of the Plan. Mention may be made of the following relevant aspects that have now been completed:

- In early 2014 the nuclear utilities completed the implementation of the new Emergency Support Centre (ESC), which is capable of supplying trained personnel and equipment to any Spanish nuclear power plant in less than 24 hours.
- Implementation at all the nuclear sites of mobile equipment (pumps, electrical generators, etc.) allowing for quick connection to the fixed systems of the plants.
- Verification and, where appropriate, reinforcement of the seismic resistance capacity of equipment of importance for accident management to a "seismic margin" of 0.3 g (PGA).

#### 4.1.3 Main changes to the NAcP since the 2013 Workshop

The plan has remained without any major modifications, as a result of which:

- No relevant additional measures have been included.
- The measures foreseen have not been eliminated or significantly modified.
- The main changes introduced in overall scheduling are as follows:
  - Implementation of the filtered containment venting systems will be carried out during the 2016 and 2017 refuelling outages. The Spanish BWR plants will also incorporate this improvement, although they were already fitted with a *hard* vent.
  - The revision and acceptance by the CSN of the analyses of dam rupture scenarios have undergone something of a delay due to the existing uncertainties, these having emerged during the review being performed by the CSN.
  - The ITCs contemplated within the framework of the updating of seismic hazards, foreseen for issue in 2013, will be issued during the first half of 2015.

#### 4.1.4 Relevant results of additional studies and analyses identified in the NAcP

The results obtained from these analyses (explicitly identified in Attachment 1) are as follows:

- Analysis of internal flooding due to the circumferential rupturing of non Seismic Class piping (A1 in Attachment 1) Results: The analyses have been completed and have meant the incorporation of improvements at the plants.
- Analysis of water containers rupturing with major fluid releases (A2) Results: The analyses have been completed and have meant the incorporation of improvements at some plants.
- Analysis of dam rupture scenarios (A3). Results: Already commented in section 4.1.3
- Analysis of possible combinations of credible extreme natural events (A4) Results: The analyses have been completed without significant aspects for the implementation of improvements having been identified.
- Analysis of extreme temperatures on site (A5) Results: The analyses have been completed without significant aspects for the implementation of improvements having been identified.
- Site access capacity studies (A6) Results: The analyses have been completed and have meant the incorporation of improvements at several plants.
- Analysis of potential risk due to H<sub>2</sub> in buildings annexed to containment (A7) Results: The licensees have carried out the studies requested, these currently being in the phase of evaluation by the CSN.
- Analysis of consequences of the containment flooding strategy for instruments (A8)

Results: The analyses have been completed and have meant the incorporation of improvements at some plants.

- Analysis of possible improvements to be implemented for severe accidents arising during shutdown (A9)
   Results: On-going. A number of difficulties have been encountered due to the scarcity of international experience.
- Analysis of the human resources of the emergency response organisation (I7) Results: Following a number of interactions between the CSN and the licensees, the latter have developed specific methodologies taking into account the experience existing in the USA.
- Analysis of I&C survival in Severe Accident Environments (I17) Results: On-going. A number of difficulties have been encountered due to the scarcity of international experience.
- Analysis of Control Room habitability improvements (I20) Results: The analyses have been completed and have meant the incorporation of improvements at all the plants.

#### 4.1.5 Good practices and challenges identified during implementation of the Plan

The main good practices identified to date by both the CSN and the licensees of the plants have been as follows:

- ✓ Adequate implementation of protocols, including periodic testing, for the quick and preferential recovery of off-site electrical feed.
- ✓ Actions required (procedures and tests) for the safe shedding of Direct Current loads.
- ✓ Actions required (procedures and tests) to allow for the remote manual use of relevant equipment in the event of loss of direct current power.
- ✓ Implementation of the new Emergency Support Centre (ESC) at national level.
- ✓ Implementation of the Alternative Emergency Management Centre (AEMC), the Passive Autocatalytic Recombiners (PAR) and the Containment Filtered Venting System at all the NPPs.
- ✓ Improvement of the capacity to handle large masses of contaminated liquids (see section 4.2.3)
- ✓ Development at all the plants of Radiation Protection Guidelines complementary to the SAMG.

The main challenges identified by both the CSN and the plant licensees have been as follows:

✓ There is no reference standard for the design and implementation of this type of improvement. The CSN has drawn up a generic document on evaluation criteria that is known to the licensees and is being applied by the CSN evaluators and inspectors. In specific cases, engineering judgement criteria have been applied.

- ✓ Emergency Response Organisation (ORE) capabilities analysis methodology: this was a novelty issue; the CSN has requested the licensees to develop their own methodology, which was finally based on that developed in the USA by NEI (already mentioned in section 4.1.4).
- ✓ The performance of special tests contemplated in the NAcP, such as for example the testing at Westinghouse PWR plants of the local manual operation (with loss of Direct Current power) of the steam generators relief valves and the auxiliary feedwater turbine-driven pumps.
- ✓ Certain developments conditioned by the work performed at international level, such as for example the drawing up of guidelines on severe accidents in shutdown conditions, which are closely related to projects initiated by owners groups in the USA, or the implementation of new main pump seals at Westinghouse PWR plants.

## 4.2 Other relevant aspects associated with implementation of the NAcP

#### 4.2.1 Additional CSN ITCs:

With a view to facilitating simultaneous and coordinated compliance with the two sets of requirements issued by the CSN for the nuclear power plant licensees (those deriving from the stress tests and those arising as a result of the ITCs issued by the CSN to improve the capacities of the plants to respond to severe events that might be induced by malicious acts), the CSN has recently issued a new "adapted" ITCs that brings together in a single document all those requirements that - given the terms foreseen for implementation – were still pending a solution by the licensees. It is important to point out, however, that these ITCs do not incorporate any new requirements.

## 4.2.2 Special situation of Santa María de Garoña NPP:

The Garoña nuclear power plant is in a special administrative situation since, the plant having been taken to a situation of shutdown pending the dismantling phase on July 7<sup>th</sup> 2013, the licensee subsequently decided to apply for renewal of the plant operating permit with a view to returning the facility to the operating situation, this option being compatible with the Spanish legislation.

The CSN is currently evaluating this application and, as a result of its preliminary assessment, issued a new ITC on July 30<sup>th</sup> 2014 requesting the licensee to ensure that all the improvement measures considered in this plan were completed prior to loading of the fuel for eventual start-up of the plant.

#### 4.2.3 <u>Relevant actions deriving from the CSN ITCs and relating to the potential loss of large areas</u> of a nuclear power plant (events that might be induced by malicious acts)

- Specific analysis at each plant of the appropriateness of redistributing the spent fuel stored in the pool, in order to improve the capacity to cool it in the event of total loss of water inventory. All the licensees have carried out these analyses and as a result have performed different actions, with a different scope depending on the actual conditions of each facility.
- Analysis and implementation of possible measures for the management of potential large masses of radioactively contaminated water. The licensees have carried out these analyses and as a result have implemented different measures, including the development of specific procedures.

4.2.4 <u>Relevant actions relating to emergency preparedness, emergency response and post-accident</u> <u>management off site</u>

As regards the thirteen points described in section 3.2.2 of this report, which deals with emergency preparedness, emergency response and post-accident management off site (Topic 5 of CNS-EM), the CSN is carrying out the following actions:

- Point 1 has already been implemented, although the part applicable to the participation of the Military Emergency Response Unit (UME) in the off-site emergency remains to be incorporated in the PLABEN.
- As regards points 2 to 11, the objective of the work programme set up in coordination with the DGPCE (Ministry of the Interior) for the drawing up of the new PLABEN is that it might be approved in 2016; this revision will incorporate the recommendations issued by WENRA and HERCA. The revision of the different provincial emergency plans will commence subsequently.
- As regards point 12, the CSN has defined a plan for the improvement of its capacities that includes the renewal in 2018 of the network of automatic stations (REA) and the incorporation of new mobile units.
- Finally, and in relation to point 13, the CSN has set up a working group with the nuclear sector in which the decision has been taken to incorporate a new satellite-based voice communications network, this already being operative.

## 5. REFERENCES:

- 1. "Action plan. Follow-up of the peer review of the stress tests performed on European nuclear power plants" (25/07/2012)
- 2. "Compilation of recommendations and suggestions. Peer review of stress tests performed on European nuclear power plants" (26/07/2012)
- 3. "Stress tests carried out by the Spanish nuclear power plants. Final Report" (21/12/2011)
- 4. "Final Summary Report of the 2nd Extraordinary Meeting of the Contracting Parties to the Convention on Nuclear Safety". Ref: CNS/ExM/2012/04/Rev.2 (31/08/2012)
- "2nd Extraordinary Meeting of the Contracting Parties to the Convention on Nuclear Safety. Report of the President of the 2<sup>nd</sup> Extraordinary Meeting". Ref: CNS/ExM/2012/04/Rev.2 (August 2012).

## 6. ACRONYMS

AEMC :	Alternative Emergency Management Centre						
CNS:	Convention on Nuclear Safety						
CNS-EM:	2 <sup>nd</sup> Extraordinary Meeting of the CNS (08/2012)						
CSN:	Consejo de Seguridad Nuclear (Nuclear Safety Council)						
ENSREG:	European Nuclear Safety Regulators Group						
EOP:	Emergency Operating Procedure						
ESC:	Emergency Support Centre						
HERCA:	Heads of the European Radiological protection Competent Authorities						
IAEA:	International Atomic Energy Agency						
INES:	International Nuclear and Radiological Event Scale (IAEA)						
IRRS:	Integrated Regulatory Review Service (IAEA)						
IRS:	Incident Reporting System (IAEA)						
ITC:	Instrucción Técnica Complementaria (Complementary Technical Instruction of the CSN)						
ITC-ST:	CSN ITC issued with the conclusions of the Stress Tests $(15/03/12)$						
KWU:	Kraftwerk Union Aktiengesellschaft						
MAEX:	Ministry of Foreign Affairs						
MINETUR:	Ministry of Industry, Energy and Tourism						
NAcP:	National Action Plan. Agreed to by ENSREG in 07/2012						
NEA:	Nuclear Energy Agency (OECD)						
PR:	CNS-EM President's Report						
SAM:	Severe Accident Management						
SAMG:	Severe Accident Management Guidelines						
SSAMG:	Shutdown SAMG (severe accident management guidelines for shutdown conditions)						
SBO:	Station Blackout (loss of all a.c. power)						
SFP:	Spent Fuel Pool						
SSC:	Structures, systems and components						
ST:	European stress tests						
TSC:	Technical Support Centre						
UHS:	Ultimate Heat Sink						
VPN:	Virtual Private Network						
WENRA:	Western European Nuclear Regulators Association						

## **ATTACHMENTS**

#### ♦ <u>ATTACHMENT 1: REQUIREMENTS INCLUDED IN THE CSN ITC-ST INSTRUCTIONS</u>

#### TABLE 1.1: GENERIC REQUIREMENTS

TABLE 1.2: PLANT SPECIFIC REQUIREMENTS

## ✤ ATTACHMENT 2: RECOMMENDATIONS AND SUGGESTIONS OF THE PEER REVIEWS CARRIED OUT IN SPAIN

## **♦** ATTACHMENT 3: ENSREG GENERIC RECOMMENDATIONS AND SUGGESTIONS

✤ ATTACHMENT 4: CNS-EM COMMITMENTS AND RECOMMENDATIONS

#### ATTACHMENT 1: REQUIREMENTS INCLUDED IN THE CSN ITC-ST INSTRUCTIONS

In these two tables, the first column identifies the Type of requirement issued by the CSN: **Gx** stands for "generic requirement", **Ix** for "Improvement Implementation", and **Ax** means "Additional Analysis needed". Those cases where the CSN clearly expects the implementation of improvements following the conclusions of these new analyses are categorised as **Ix**.

#### **TABLE A-1.1: GENERIC REQUIREMENTS**

Τ	REQUIREMENT	DATE SET	CURRENT
		OUT IN	STATUS
		NAcP <sup>rev.0</sup>	
	TG: GENERIC REQUIREMENTS		
<b>G</b> 1	Submittal to the CSN of a proposal containing a detailed schedule of the process of implementation of the	15/09/2012	Completed
	improvements contemplated in the ITC-S1.	1	1
G2	Clarification of the meaning of Short, Medium and Long Term for these ITC-ST	n/a	n/a
G3	Generic aspects to be considered for the implementation of improvements associated with these ITC-ST	n/a	n/a
	(operating procedures and personnel initial and on-going training procedures; new equipment: this should be designed		
	in such a way as to maintain its capacity under the conditions associated with the events contemplated in the ITC-ST;		
	storage and specific program of surveillance and periodic testing of this equipment).		
<b>G</b> 4	Study of the actual conditions of use of the new equipment, such that it may be rapidly and efficiently performed in	n/a	n/a
	accordance with the general philosophy of "plug and play".		
<b>G</b> 5	Use of realistic hypotheses and, where appropriate, calculation codes in the analyses associated with the ITC-ST	n/a	n/a
	T1: EXTREME NATURAL EVENTS		
I1	Implementation of the necessary improvements to increase the seismic resistance capacity of equipment relating to	31/12/14	Completed
	the following to 0.3 g:		-
	- The two "safe shutdown paths" defined in the IPEEE		
	- Containment integrity		
	- Mitigation of station blackout (SBO) situations		

Τ	REQUIREMENT	DATE SET	CURRENT
		OUT IN	STATUS
		NAcP <sup>rev.0</sup>	
	- Severe accident management		
	- SFP integrity and cooling (including liner & racks)		
A1	Analysis of internal flooding produced by circumferential breaks on pipes not designed as Seismic Category I,	31/12/12	Completed
	taking into account the standards currently applicable in the USA.		
A2	Analysis of breaks implying major releases of fluids, with the objective of verifying the existence of both an	31/12/12	Completed
	effective detection capacity and suitable barriers for these scenarios. Implementation of improvements deriving	31/12/14	
	from analysis.		
A3	Analysis of dam break scenarios <sup>1</sup> included in the ST's with respect to those contained in the corresponding dams'	31/12/12	Completed <sup>5</sup>
	emergency plans, such that the two studies may be brought into suitable harmony.		
I2	Implementation of additional measures (miscellaneous and specific to each plant) to increase protection against off-	31/12/12	Completed
	site flooding.		
A4	Analysis of potential combinations of natural external events credible at the site.	31/12/12	Completed
A5	Analysis of extreme temperatures at the site, with identification of existing margins and possibilities for	31/12/14	Completed
	improvement.		
	2 LOSS OF SAFETY FUNCTIONS		
13	Implementation of protocols to guarantee the rapid recovery of off-site electrical feed from nearby hydroelectric	31/12/14	Completed
	stations.		
I4	Implementation of new equipment (fixed or portable) to cope with prolonged SBO conditions:	31/12/14	Completed
	✓ To replace primary circuit inventory		
	$\checkmark$ To provide electrical feed for equipment and instrumentation		
	✓ Availability of communication and lighting systems		
I5	Demonstration of the feasibility of the manual actions required in a situation of total loss of electric supply,	31/12/12	Completed <sup>5</sup>
	including batteries.	+1st	

Т	REQUIREMENT	DATE SET	CURRENT
		OUT IN	STATUS
		NAcP <sup>rev.0</sup>	
		Refuelling	
		outage	
I6	Demonstration of the capacity to fully close the containment in the event of SBO if its integrity was not established	31/12/13	Completed
	at the start of the event.		
	T3: ACCIDENT MANAGEMENT		
17	Analysis of the suitability of the human resources currently assigned to the ORE (emergency response	15/09/12	Completed.
	organisation). Implementation of improvements deriving from the analysis.	31/12/13	assessment
			on-going
<b>I</b> 8	Definition of characteristics and scope of the agreements for mutual assistance between nuclear power plants in	15/09/12	Completed
	emergencies. Development of the associated operating procedures.		
A6	Completion of the site accessibility studies in the event of extreme natural events (including possible proposals for	31/12/12	Completed
	improvement).		
I9	Report containing a definition of the characteristics of the AEMC and compensatory measures to be adopted up to	31/06/12	Completed
	its final implementation.		
	✓ Implementation (on site)	31/12/15	On-going
I10	Report containing a definition of the resources of the ESC and its incorporation in the On-site Emergency	31/12/12	Completed
	Response Plan.	31/12/13	
	✓ Implementation (centralised)		
I11	Analysis of improvements to emergency communication systems <sup>2</sup> including their reinforcement for situations of	31/12/12	Completed
	prolonged SBO.	31/12/15	On-going
	✓ Implementation of improvements		
I12	Incorporation in the On-site Emergency Response Plan of homogeneous "reference levels" for optimisation of the	30/04/13	Completed
	radiological protection of personnel intervening in emergencies, consistent with the criteria of the IAEA and ICRP.		
I13	Definition of strategies for alternative RCS/Containment injection and problems associated with the	31/12/14	On-going

Т	REQUIREMENT	DATE SET	CURRENT
		OUT IN	STATUS
		NAcP <sup>rev.0</sup>	
	quality/chemistry of water from alternative sources.		
I14	Study of technology alternatives for the filtered containment venting system.	31/12/13	Completed
	Implementation on site.	31/12/16	On-going
I15	Hydrogen control: engineering study detailing criteria for PAR implementation in containment.	31/12/13	Completed
	Implementation on site.	31/12/16	On-going
A7	Hydrogen control: analysis of potential risk due to hydrogen in buildings adjacent to containment.	31/12/13	Completed.
			CSN
			evaluation on-
			going
116	Analysis of possible improvements to reinforce the capacity to depressurise the primary system and avoid possible high-pressure core damage sequences	30/06/13	Completed. CSN
	ingri-pressure core damage sequences.		evaluation on-
			going
A8	Analysis of possible consequences of containment flooding strategies for equipment (instrumentation) located	31/12/12	CSN
	inside containment.		evaluation on-
			going
I17	Analysis of critical instrumentation required for accident management, and guarantee of its operability under SBO	31/12/12	CSN
	and severe accident conditions.		evaluation on-
			going
A9	Analysis of possible improvements to be implemented in relation to severe accidents that might develop from an	31/12/14	On-going
	initial shutdown situation.		
I18	Implementation of measures to address accidents in the SFP: alternative water make-up and spraying of assemblies	31/12/14	Completed
	stored in the pool.		
I19	Analysis of additional SFP instrumentation measures, taking into account also the prolonged SBO situation: range,	31/12/12	Completed
	seismic category, environmental qualification, etc.		

Т	REQUIREMENT	DATE SET	CURRENT
		OUT IN	STATUS
		NAcP <sup>rev.0</sup>	
	Implementation of improvements.	31/12/14	
I20	Analysis of possible improvements of electrical feeds to control room habitability systems for situations of	30/06/12	Completed
	prolonged SBO.		
I21	Analysis of resources required to estimate radioactive emissions: availability of sampling system during SBO,	31/12/12	Completed.
	operability of radiation monitors under severe accident conditions, improvements to Emergency Radiological		CSN
	Surveillance Plan (ERSP). Implementation of improvements identified.	31/12/14	evaluation on-
			going
I22	Implementation of an ON-LINE environmental radioactivity alert network with data reception in the control room	31/12/14	On-going
	and TSC (with subsequent dispatch to the SALEM)		
I23	Analysis of human resources and additional radiological protection equipment to address severe accidents.	31/12/12	Completed
	Implementation of measures identified.	31/12/14	
I24	Definition and drawing up of action guidelines (ad-hoc to the SAMG <sup>4</sup> ) contemplating the radiological protection of	31/12/13	Completed.
	personnel performing local recovery actions.		CSN
			evaluation on-
			going
I25	Performance of level 2 PSA in "other operating modes" (this was already foreseen and the completion date is now	31/12/14	On-going
	brought forward).		

#### Notes:

- 1 At plants that might be affected by dam rupture.
- 2 The compensatory measures contemplated have been adopted.
- **3** Except those associated with implementation of the AEMC
- 4 Under development at Trillo NPP for the current Severe Accidents Manual (SAM) and in the future for the SAMG
- 5 Certain specific cases pending

# TABLE A-1.2: PLANT-SPECIFIC REQUIREMENTS

The numbering included in the first column is a continuation of that used in table A-1.1

Т	Plant	REQUIREMENT		CURRENT
			<b>OUT IN</b>	STATUS
			NAcP <sup>rev.0</sup>	
		T1: EXTREME NATURAL EVENTS		
A10	Vandellòs 2	Analysis of the seismic resistance of stores of combustible materials prone to producing fires.	31/12/14	Completed
I26	Cofrentes	Implementation of new FF sub-system of seismic design.	31/12/14	On-going
I27	Almaraz	Performance of FF diesel pump seismic qualification.	31/12/12	Completed
I28	Garoña	Submittal of study to reinforce the capacity of the current intake structure and make available	31/12/12	Completed
		several points to take water from the River Ebro. Implementation of improvements.	31/12/16	On-going
		T2: LOSS OF SAFETY FUNCTIONS		
A11	Westinghouse:	ouse: Tracking of international main pump seal improvement programmes.		On-going
	5 groups			
A12	Cofrentes	Analysis of alternatives for heat removal from the suppression pool in the event of SBO, prior to	31/12/12	Completed.
		possible opening of the containment vents.		CSN
				evaluation on-
				going
I29	Garoña	Implementation of measures to increase the reliability of the isolation condenser (IC).	31/12/12	Pending <sup>1</sup>
		T3: ACCIDENT MANAGEMENT		
I30	<b>)</b> Trillo Development of plant-specific SAMG, including the different aspects required generically of the		31/12/16	On-going
		rest of the plants.		
A13	Vandellòs 2	Revision of dose rate studies in the vicinity of the SFP on the basis of potential pool water		Completed
	Cofrentes	inventory loss.		
I31	Cofrentes	Availability of alternative electrical feed for the containment hydrogen igniters.	31/12/12	Completed

Т	Plant	REQUIREMENT	DATE SET	CURRENT
			OUT IN	STATUS
			NAcP <sup>rev.0</sup>	
I32	Cofrentes	Availability of air supply to inflatable spent fuel pool (SFP) seals.	31/12/12	Completed
A14	Garoña	Completion of analyses to prevent inadvertent draining of SFP, including the seismic capacity of components ensuring leaktightness.	31/12/12	Completed <sup>1</sup>

## Notes:

1.- The Garoña plant is in a special administrative situation (see section 4.2.2 of this report)

#### **ATTACHMENT 2: RECOMMENDATIONS AND SUGGESTIONS OF THE**

#### **ENSREG PEER REVIEWS CARRIED OUT IN SPAIN**

The following table summarises the recommendations and suggestions ( $\mathbf{Rx}$  and  $\mathbf{Sx}$ ) emanating from the first Peer Review performed in March 2012, along with the additional recommendations ( $\mathbf{Fx}$ ) arising from the subsequent tracking ("fact-finding review") in September 2012.

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
	RECOMMENDATIONS				
<b>R</b> 1	It is generally observed that the repercussions of	1.5	The Council will request that the Government	2013	The CSN has
	Fukushima will require the implementation of		increase its human resources management		arranged a
	important modifications at the plants, along with longer-		capacity in order to reinforce its technical teams,		staff increase
	term work contributing to the international efforts to		thereby addressing the workload implied by the		with the
	identify the lessons learned from the accident and apply		new tasks arising from Fukushima and other		Government,
	their implications to the Spanish plants. In order to be		licensing exercises.		this currently
	able to meet the workload that these activities will imply,				being under
	the review team recommends that the CSN's				way.
	technical evaluation human resources be strengthened.				Note: in
					addition, the
					CSN has
					initiated a
					process of
					analysis of
					aspects such
					as
					"Knowledge
					management",

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
					the ultimate
					objective of
					which is to
					prevent the
					loss of the
					technical
					experience
					accumulated
					by the
					organisation.
<b>R</b> 2	For extreme temperatures it is recommended that	2.3.3	The CSN will identify those plants that should	-	New
	consideration be given to the possibility of improving the		request modification of the return period.		WENRA RLs
	coherence between the return periods associated with the		WENRA will develop a new reference level (RL)		pending
	design bases of the different sites, in keeping with		for off-site events. Consequently, this issue will be		implementa-
	international standards. Additional analyses are under		addressed by the CSN in the future RL		tion
	way.		implementation plan. Subsequently, the CSN will		
			issue an instruction (IS) for their incorporation in		
			the applicable national standards.		

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
<b>R3</b>	The current design characteristics, combined with current	4.3	The CSN is performing a detailed review of the	Preliminary	The CSN is
	accident management (AM) measures, point to the		analyses submitted by the licensees on September	evaluation of	addressing
	existence of time margins for the control or mitigation of		15 <sup>th</sup> 2012 (response to the ITC-ST, point 4.1.1) in	the new	this task
	severe accidents at the Spanish NPP's. However, the		relation to their Emergency Response	analyses	within the
	assumptions on which these margins are based (for		Organisations, in which they were required to	before	framework of
	example, 30 to 40 hours for uncovering of the core in		explain the time available for each manual action,	December 31 <sup>st</sup>	the review of
	complete SBO scenarios) may require verification (see		including the margin with respect to the	29012	the plant plans
	Section 1.4). In particular, the values reported to the		appearance of cliff-edge situations. The review		in order to
	review team appear to be low at one plant (Trillo) and		will pay special attention to the basic hypotheses		define the
	high at another (Almaraz); these values suggest an		and the consistency of the calculations performed.		composition
	inconsistent analytical approach. It is recommended that				of the plant
	these possible inconsistencies be investigated in order to				Emergency
	guarantee the use of a robust and appropriate approach				Response
	at all the plants.				Organisations
					(see
					Attachment 1,
					point I7)
<b>R</b> 4	The review team considers that all the improvements	4.3	R4.1 and R4.3: Accident management	R4.1 and R4.3:	R4.1 and R4.3:
	identified by the licensees and the CSN will be		requirements:	December 2013	Publication
	important to increase the robustness of the plants.		- Completion and publication of the new CSN	December 2014	foreseen
	Consideration should be given to the following		instruction (IS) on Emergency and Severe	(*) The final	during the
	recommendations of the Peer Review team to support		Accident Management Procedures.	implementatio	first half of
	these recommendations:		- Inclusion in the IS on Severe Accident	n of the new	2015
	Complete the development of a full set of requirements		Management of: i) aspects relating to Procedures	SAMG at the	
	for accident management integrated in the Spanish legal		and Guidelines for emergency situations initiated	Spanish plants	
	framework, in accordance with the work already		during shutdown, and ii) new WENRA	is foreseen for	

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
	initiated in the instructions on operating and severe		reference levels on Accident Management.	2016.	
	accident management procedures;				
	Include accident management as an explicit subject in			R4.2:	R4.2:
	the CSN safety guide on the contents of the Periodic		R4.2: Specific inclusion of these aspects in the	December 2013	Foreseen for
	Safety Review (PSR);		next revision of CSN Safety Guide GS 1.10, on		2015, on
	Develop severe accident management guidelines		PSR.	R4.4:	completion of
	(SAMG) for accidents initiated during shutdown			2014/2016	the PSR.
	conditions and speed up plans for the inclusion of		R4.4: Off-site event PSA will be considered as a		R4.4:
	SAMG addressing mitigation issues relating to spent		possible alternative for compliance with CSN		Pending
	fuel pools;		Instruction IS-25. In this respect, the contents of		implementa-
	Completely include off-site events in the probabilistic		the new WENRA reference levels (RL) for off-		tion of the
	safety assessments, including evaluations of the reliability		site events will be taken into account.		new WENRA
	of accident management under such conditions.				RLs.
	SUGGESTIONS				
<b>S1</b>	Within the framework of the update on seismic risks	2.3.3	- Issuing by the CSN of a new ITC that will	- CTI: May	- Foreseen for
	requested by the CSN, it is suggested that consideration		require a reassessment by the licensees of the	2013	first quarter
	be given to the incorporation of geological and		seismic risk of each site. This assessment will		of 2015
	palaeoseismological data characterising relevant active		take into account geological and palaeo-		
	faults.		seismological data characterising relevant active		
			faults.		
			- Submittal to the CSN of the new assessments by	- Implementa-	
			the licensees.	tion	
				schedule:	
				2016	
<b>S</b> 2	It is suggested that consideration be given to the adoption	2.3.3	- Implementation of the new WENRA RL's for	- WENRA:	Pending

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
	of a consistent approach to the return periods associated		off-site events, currently in the development	T.1 New	implementa-
	with heavy rain scenarios at the different sites.		phase.	RLs in 2013	tion of the
			- Incorporation of the new RLs in the Spanish	- Implementa-	new WENRA
			legal standards.	tion schedule	RLs.
				: 2014	
<b>S</b> 3	It is suggested that consideration be given to improving	2.3.3	Supervision of the licensees' implementation plan,	Implementa-	Completed
	volumetric protection against the external flooding of		for which the CSN will take this suggestion into	tion schedule:	(see
	buildings containing safety-related SSC's. An		account.	foreseen 2013	Attachment 1,
	assessment of this issue by the licensees is under way and				points A3 and
	possible safety enhancements should be implemented				12)
	where necessary.				
<b>S</b> 4	The Peer Review team recognises that certain NPP's	2.3.3	Supervision of the licensees' implementation plan,	Implementa-	Completed
	have already implemented some of the measures proposed		for which the CSN will take this suggestion into	tion schedule:	
	(for example, portable emergency equipment in the		account.	foreseen 2013	
	control room for communications and lighting in the				
	event of SBO) and suggests that the CSN address this				
	issue with the rest of the plants.				
	RECOMMENDATIONS (FOLLOW-UP)				
<b>F1</b>	The non-seismic qualification of the fire brigade building	N/A	Issuing of a letter to the licensees for analysis of	CSN letter	Completed
	is an issue to be considered for subsequent study.		the applicability of this recommendation to each	sent to	
			plant and, where appropriate, proposal of	licensees	
			whatever improvements might have been	requiring a	
			identified.	response prior	
				to May 30 <sup>th</sup>	
				2013	

#	PEER REVIEWS:	Final PR	ACTIONS	IMPLEMENTA-	CURRENT
	<b>RECOMMENDATIONS AND</b>	report <sup>[3]</sup> :		SCHEDULE	STATUS
	SUGGESTIONS (Rx/Sx/Fx)	Chapter		(NAcPrev.0)	
F2	The schedule for the implementation of the improvements	N/A	The CSN's Board of Commissioners will oversee	2013/2016	In accordance
	mapped out is considered to be appropriate, but very		compliance with the measures required in order		with this
	challenging.		to ensure that the criterion of safety prevails at all		criterion, any
	Note: In this context it might be difficult to complete all		times.		deviation to
	the foreseen modifications on time.				the foreseen
					schedule must
					be evaluated
					and eventually
					accepted by
					the CSN's
					Board of
					Commissioner
					s.

#### **ATTACHMENT 3: ENSREG RECOMMENDATIONS AND SUGGESTIONS**

This table summarises the CSN approach regarding the recommendations included in the set of ENSREG recommendations (EC&R) [2].

- Notes: 1. All the aspects addressed relate to the 3 issues considered by ENSREG (T-1 to T-3) or to a fourth additional issue corresponding to generic questions (T-G).
  - 2. The column "TTC-ST Requirements" includes where necessary a cross reference to tables 1.1 or 1.2 in attachment 1.

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
1	The Peer Review steering committee recommends WENRA to	T-1	EC&R	The CSN actively participates in	n/a	n/a
	use the best knowledge available in Europe to develop instructions		(2.1)	current WENRA tasks relating to		
	for the assessment of natural risks, including earthquakes,			this issue, and is fully committed to		
	flooding and extreme meteorological conditions, along with the			adopting whatever		
	corresponding instructions for the assessment of margins beyond			recommendations might arise		
	the design bases and the effects of possible cliff-edge situations.			within the framework of the		
	In this respect, the harmonisation of design basis methods should			European harmonisation		
	be integrated with the use of deterministic and probabilistic			programme.		
	methods, the definition of probabilistic thresholds and the					
	clarification of beyond design basis scenarios (BDBA/DEC)					
	considered in the safety assessment. Other studies will use					
	advanced data and methods and address external risk data					
	trends.					
	The safety assessments shall incorporate the timely feedback of					
	operating experience and include organisational and human					
	aspects; the applicable regulatory guides and regulations shall be					
	regularly updated. In order to avoid "blind areas", consideration					
	shall be given to the performance of a Peer Review of the					
	assessments.					
2	The Peer Review steering committee recommends ENSREG to	T-G	EC&R	The CSN will adhere to the	n/a	n/a

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	stress the importance of the Periodic Safety Reviews (PSR's). In		(2.2)	measures proposed within the		
	particular, ENSREG should emphasise the need to reassess			framework of ENSREG in relation		
	natural risks and relevant measures at the plants with the			to improvement of the PSR's.		
	appropriate frequency, and at least once every 10 years.					
3	The urgent implementation of the measures recognised to protect	T-3	EC&R	Actions already required by the		See table A-1.1
	containment integrity is one of the findings of the Peer Review		(2.3)	CSN ITC-ST:	- I16	
	that should be considered by the national regulators.			- Implementation of additional		
				measures to improve the primary		
				circuit depressurisation capacity in		
				order to prevent high pressure core		
				meltdown sequences.		
				Before Fukushima, the CSN had		
				already requested the Trillo plant to		
				implement the capacity to manually		
				depressurise the primary system,		
				this not being available previously.		
				The ITCs require improvements in		
				order to make these actions more	- I15	
				reliable under loss of alternating		
				and direct current conditions and		
				also in severe accident cases.	- I14	
				- Installation in containment of		
				Passive Autocatalytic Recombiners		
				(PAR) to minimise the risks		
				associated with hydrogen.		
				- Implementation of effective filtered		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				containment vents to prevent		
				overpressure conditions.		
4	The necessary implementation of measures allowing accidents to	T-1	EC&R	The ITC-ST require the licensees to		See table A-1.1
	be avoided and their consequences limited in the event of extreme		(2.4)	implement numerous measures to		
	natural risks is one of the findings of the Peer Review that the			prevent accidents and limit their		
	national regulators should consider.			consequences, such as for example		
				the following:		
				- New mobile equipment to be	- G3, G4, I4	
				stored in a safe location protected		
				against earthquakes and flooding.		
				- Strengthening of instrumentation	- I4, I11	
				and communications systems.	- 19	
				- New AEMC (Alternative		
				Emergency Management Centre)		
				protected against earthquakes,		
				flooding and radiation.	- I10	
				- New Emergency Support Centre		
				(ESC) at national level, capable of		
				moving suitable personnel and		
				equipment to the sites in less than		
				24 hours.		
5	Deterministic methods should form the basis for risk assessment.	T-1	n/a	This has been the habitual CSN	n/a	n/a
	Probabilistic methods, including probabilistic safety assessments			practice for many years and		
	(PSA), are useful as a complement to deterministic methods.			continues to be so.		
6	Risk Frequency: use of a return period of $10^4$ /year (with at least	T-1	EC&R	The CSN has undertaken to adhere	n/a	n/a
	one horizontal acceleration of the terrain of 0.1g for earthquakes)		(3.1.1)	to all the WENRA actions.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	for the fitting of plants with respect to off-site events.			Specifically, the return period is one		
				of the issues currently pending		
				resolution.		
7	Secondary Effects of Earthquakes: possible secondary effects of	T-1	EC&R	The Spanish licensees have already	I1, A1, A2	See table A-1.1
	earthquakes, such as flooding or fires occurring as a result of the		(3.1.2)	analysed this issue during the stress		
	event, for future assessments.			tests, identifying significant		
				improvements that will be		
				implemented in accordance with the		
				ITC-ST.		
8	"Protected Volume" approach: application of this approach to	T-1	EC&R	The ITC-ST have required the	I2	See table A-1.1
	demonstrate protection against flooding in specific rooms or		(3.1.3)	implementation of additional		
	buildings.			protections for buildings identified		
				as being prone to flooding.		
9	Early Warning Notifications: implementation of an early	T-1	EC&R	The CSN will require the licensees	n/a	n/a
	warning system for extreme meteorological conditions, along with		(3.1.4)	to put into place the necessary		
	development of suitable procedures to be adhered to by the			agreements with the Spanish		
	operators in the event of warning.			authorities responsible for these		
				matters (State Meteorology Agency		
				- AEMET- and Ministry of the		
				Environment) in order to be alerted		
				in the event of possible extreme		
				conditions.		
				The CSN will establish the		
				necessary contacts with these		
				authorities to facilitate these		
				agreements.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
10	Seismic Monitoring: installation of seismic monitoring system	T-1	EC&R	This type of instrumentation, and	n/a	n/a
	with associated procedures and training.		(3.1.5)	the associated procedures, was		
				previously installed at all the		
				Spanish plants.		
11	Qualified review rounds: development of specifications	T-1	EC&R	During the stress test process, all	n/a	n/a
	contemplating the performance of qualified review rounds at the		(3.1.6)	the Spanish plants carried out		
	plants in relation to earthquakes, flooding and extreme			inspection rounds relating to		
	meteorological conditions, in order to ensure the systematic search			resistance to earthquakes and		
	for and correction of possible non-conformities (for example,			flooding.		
	appropriate storage of equipment, especially temporary and mobile			The CSN is currently preparing a		
	equipment and tools used to mitigate external events beyond the			note that will be sent to the		
	plant design basis).			licensees requesting a comparison		
				of the scope and characteristics of		
				the inspections performed at the		
				plants with the the specific		
				methodologies validated		
				internationally for this purpose.		
12	Assessment of the margin to flooding: analysis of flooding levels	T-1	EC&R	This analysis had already been	n/a	n/a
	increased beyond the design basis and identification of potential		(3.1.7)	performed in part by certain of the		
	improvements, as required by the initial ENSREG specification			Spanish plants. The CSN is		
	for the stress tests.			preparing a note to be sent to the		
				licensees to identify those situations		
				in which these studies are to be		
				carried out in greater detail.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
13	Margins with respect to External Risks: jointly with	T-1	EC&R	In addition to the aspects deriving	A3, I2 A4	See table A-1.1
	recommendations 2.1 and 3.1.7, the formal assessment of all type		(3.1.8)	from the CSN's participation in		
	of off-site risks, including earthquakes, flooding and severe			WENRA activities, the ITC-ST		
	meteorological conditions, and identification of potential			require important improvements in		
	improvements.			relation to margins.		
				Nevertheless, the CSN is preparing		
				a new ITC to be sent to the licensee		
				requiring a review of the site seismic		
				characterisation analyses.		
				The CSN has already issued several		
				requirements in relation to flooding		
				and other natural off-site events.		
				Once the licensees' responses have		
				been received, the CSN will decide		
				whether additional communications		
				would be appropriate. April 2013.		
14	Alternative Cooling and Heat Sink: provision of alternative	T-2	EC&R	All the Spanish PWR plants may be	I4, I5, I28,	See table A-1.1
	cooling media, including alternative heat sinks. The following		(3.2.1)	cooled alternatively via the SG's.	A12	
	might be included as examples: alternative make-up by gravity			The ITC-ST require improvements		
	via the steam generators (SG's), alternative tanks or wells on			to increase the robustness of this		
	site, aerocoolers or sources of water available nearby (reservoirs,			strategy, on both the relief valves		
	lakes, etc.) as an additional means of core cooling.			and feedwater sides.		
				As regards BWR plants, the ITC-ST		
				require the following, in addition to		
				other improvements:		
				- Garoña NPP: i) Improved		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
-				isolation condenser reliability		
				(isolation signals, make-up		
				capacity, valve actuation); ii) UHS		
				intake structure reinforced and		
				diversified.		
				- Cofrentes NPP: i) availability of		
				cooling capacity via the RCIC		
				system (turbine-driven pump		
				moved by main steam and with		
				the capacity to inject water to the		
				reactor at high pressure); the ITC-		
				ST requires improvements to		
				increase the robustness of this		
				strategy; ii) the ITC-ST also		
				requires the study of additional		
				suppression pool heat removal		
				modes.		
15	Alternating current supplies: Improvement of electrical energy	T-2	EC&R	The ITC-ST require improvements	I3, I4, I31	See table A-1.1
	supplies on and off site.		(3.2.2)	in this field:		
				- Alternative off-site feed: protocols		
				and tests		
				- Additional electrical generators		
				(fixed)		
				- New mobile electrical generators		
16	Direct current supply: Improvement of this electrical energy	T-2	EC&R	The ITC-ST require the	15	See table A-1.1
	supply.		(3.2.3)	implementation of procedures (and		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				tests) for the reliable shedding of		
				non-essential d.c. loads.		
				The licensees' proposals also		
				include the capacity to recharge the		
				batteries from mobile generators		
				and the availability of portable		
				batteries for specific cases.		
17	Operational and Preparatory Actions: implementation of	T-2	EC&R	This issue had already been analysed	n/a	n/a
	operational or preparatory actions with respect to the availability		(3.2.4)	in depth during the ST's, the		
	of "consumables".			conclusion being that there is		
				sufficient capacity on the sites for at		
				least three days and up to a week		
				with only the arrival of light		
				supplies from outside.		
18	Instrumentation and monitoring: improvement of instrumentation	T2/T-3	EC&R	The ITC-ST include requirements	I4, I17, I19,	See table A-1.1
	and monitoring.		(3.2.5)	relating to the improvement of the	I21, I22, A9	
				primary system and containment		
				instrumentation in relation to		
				situations of prolonged SBO and		
				severe accidents.		
				Improvements are also required to		
				the SFP level and temperature		
				instrumentation.		
19	Improvements during Shutdown	T2/T-3	EC&R	The ITC-ST require the licensees to	A9, I6	See table A-1.1
	Improved safety under shutdown conditions and during mid-loop		(3.2.6)	perform a detailed analysis of severe		
	operation. Examples of these improvements would include the			accidents occurring under shutdown		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	reduction or prohibition of mid-loop operation, the incorporation			conditions.		
	of specific equipment, procedures and exercises, the use of other			It is also important to stress that a		
	available sources of water (e.g., hydroaccumulators), the			joint task force (CSN-Sector) has		
	requirement that the SG's be available during operation under			been meeting since 2008 to improve		
	shutdown conditions and the availability of feedwater in all			the application at the plants of the		
	modes.			"safe shutdown" concept and		
				guarantee adequate compliance with		
				the recommendations of the		
				NUMARC 91-06 document, which		
				defines the concept of "shutdown		
				critical safety functions".		
				One of the results of this group has		
				been the establishment of		
				restrictions on mid-loop operation		
				at Spanish PWR plants.		
				Also as a result of this task, the		
				plants are developing specific		
				procedures and contingencies for		
				events initiating during shutdown.		
20	Reactor Coolant Pump Seals: use of thermo-resistant (leak-proof)	T-2	EC&R	The ITC-ST require this issue to be	A11	See table A-1.1
	seals for the primary pumps.		(3.2.7)	addressed at plants presenting this		
				weakness.		
21	Ventilation: improved ventilation capacity under SBO conditions	T-2	EC&R	SBO analyses carried out long	I20	See table A-1.1
	to ensure the operability of the equipment.		(3.2.8)	before Fukushima had already		
				considered this issue. Furthermore,		
				the ITC-ST require the licensees to		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				analyse the possibility of reinforcing		
				the control room ventilation and		
				filtering systems for prolonged SBO		
				situations.		
22	Main and Emergency Control Rooms: enhancement of the main	T-2	EC&R	The ITC-ST require an analysis of	I9, I20	See table A-1.1
	control room (MCR), emergency control room (ECR) and		(3.2.9)	the feasibility of improving the		
	technical support centre (TSC) in order to ensure continuous			electricity supply to the MCR		
	operability and adequate conditions of habitability in the event of			habitability system (in the case of		
	complete loss of electrical power (SBO) and loss of d.c. power (this			Cofrentes its implementation is		
	is also applicable to the recommendations in Issue 3).			required).		
				Most of the Spanish plants have a		
				remote shutdown panel instead of		
				an ECR; its potential improvement		
				was analysed during the ST's and it		
				was concluded that this was		
				unnecessary and difficult to		
				implement (they are located in		
				buildings without habitability		
				systems).		
				The new AEMC's (alternative		
				TSC's) will be equipped with a		
				habitability system designed for		
				extreme situations.		
23	Spent Fuel Pool: enhanced robustness of the spent fuel pool	T2/T-3	EC&R	The ITC-ST require the	I1, I18, I19	See table A-1.1
	(SFP).	, -	(3.2.10)	implementation of several	, ,	
				improvements relating to the SFP:		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				- Reassessment of the seismic		
				capacity of the structure and liner		
				of the pool, fuel racks and cooling		
				systems.		
				- Improvements to level and		
				temperature instrumentation.		
				- Pool make-up capacity.		
				- Fuel spray capacity (Both		
				capacities from outside the		
				building).		
24	Separation and Independence: improved functional separation	T-2	EC&R	In the case of previously existing	I28	See table A-1.1
	and independence of safety systems.		(3.2.11)	systems, these characteristics are		
				included in the corresponding		
				design bases. Furthermore, the new		
				mobile equipment will be stored in		
				a separate location, protected		
				against external and internal		
				phenomena.		
				At Garoña NPP, the ITC-ST also		
				require the diversification of the		
				UHS intake points.		
25	Flow paths and access availability: verification of flow paths and	T-2	EC&R	The SBO analyses performed long	15	See table A-1.1
	guaranteed access under SBO conditions. Assurance of due		(3.2.12)	before Fukushima already		
	consideration to the situation in which the isolation values would			considered the capacity to take all		
	fail and remain in the event of loss of drive and control power, in			the affected values to the correct		
	order to maximise safety. Improvement and extension of the			position.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	availability of d.c. power and instrument air (e.g., through the			The ITC-ST require the		
	installation of additional accumulators or greater valve capacity).			implementation of numerous		
	Assurance of access to critical equipment under all circumstances,			improvements relating to these		
	specifically in the event of seizing of electrically operated access			issues, especially as regards the		
	turnstiles.			capacity to carry out local actions in		
				special situations, such as loss of		
				d.c. power or extreme		
				environmental conditions.		
				Accessibility to critical areas in the		
				event of an accident is included		
				within the scope of the ITCs		
				referred to in section 3.2 of this		
				document.		
26	Mobile Devices: provision of mobile, quick-connecting pumps,	T-2	EC&R	The ITC-ST explicitly require	G3, G4, I4	See table A-1.1
	electricity supplies and air compressors, procedures and personnel		(3.2.13)	(points 1.3 and 1.4) the		
	training through exercises.			implementation of the		
				modifications, procedures and		
				training required to allow for the		
				effective use of the new mobile		
				equipment, in accordance with the		
				plug&play philosophy.		
27	3.2.14 'Bunkered''/ "hardened" systems	T2/T-3	EC&R	As has already been pointed out, the	G3, G4	See table A-1.1
	Provision of a "bunkered" or "hardened" system providing an		(3.2.14)	ITC-ST explicitly require the new		
	additional level of protection, with trained personnel and			mobile equipment to be kept in a		
	procedures designed to address a wide spectrum of extreme events,			safe location, well protected against,		
	including beyond design basis events (applicable also to the			external and internal events, as well		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	recommendations in Issue 3).			as the implementation of the		
				procedures and training required to		
				allow for effective use of this		
				equipment.		
28	Multiple Accidents: enhancement of the capacity to address	T2/T-3	EC&R	The ITC-ST require the analysis and	I4, I5, I7	See table A-1.1
	accidents occurring simultaneously in all the groups on site.		(3.2.15)	implementation of the		
				modifications required to address		
				such events.		
29	Equipment Inspection and Training Programmes: establishment	TG/	EC&R	As has already been pointed out, the	G3	See table A-1.1
	of regular programmes for inspections to ensure that a variety of	T2/T-3	(3.2.16)	ITC-ST explicitly require the		
	additional equipment and mobile devices are properly installed			implementation of the procedures		
	and maintained, particularly in the case of temporary and mobile			and training required to allow for		
	equipment and tools used for the mitigation of BDB external			effective use of the new equipment,		
	events. Development of relevant staff training programmes for the			as well as the definition of		
	deployment of such devices.			appropriate periodic testing		
				programmes.		
30	Further Studies to Address Uncertainties: the performance of	T-2	EC&R	- The CSN has required different	I18, I19	See table A-1.1
	further studies in areas where there are uncertainties.		(3.2.17)	enhancement actions to protect		
	Uncertainties may exist in the following areas:			fuel stored in the SFP, including		
	- Integrity of the SFP and its liner in the event of boiling or			preventive and mitigating		
	external impact.			measures.		
	- Operability of control equipment, feedwater control valves, SG			Additionally, the CSN is preparing		
	relief valves, main steam safety valves, isolation condenser flow			a letter to the licensees requiring		
	path, containment isolation valves as well as depressurisation			this specific analysis.		
	valves during SBO conditions to ensure that natural circulation			- The SBO analysis performed long	n/a	n/a

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	cooling would not be interrupted in the event of SBO (this is			before Fukushima already		
	partially addressed in recommendation 3.2.10).			considered the need for this		
	Performance of additional studies to assess operation in the event			capacity. See chapter 4.2.1 of the		
	of widespread damage, for example, the need for different			Spanish report on the Stress		
	equipment (e.g. bulldozers) to clear the route to the most critical			Tests.		
	locations or equipment. This includes the logistics of the external			- For the widespread damage case,	I9, I10, I8, A6	See table A-1.1
	support and related arrangements (storage of equipment, use of			the ITC-ST require the licensees		
	national defence resources, etc.).			to implement the following:		
				° New Alternative Emergency		
				Management Centre (AEMC) at		
				each site.		
				° New Emergency Support Centre		
				at national level, with the		
				capacity to deploy adequate		
				teams within 24 hours.		
				° Definition of the scope and		
				characteristics of the agreement		
				for mutual assistance between		
				plants in the event of an		
				emergency, and development of		
				the associated operating		
				procedures.		
				- Completion of the studies already		
				performed on site accessibility in		
				the event of extreme natural		
				events (flooding and earthquakes).		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST Requirement	CURRENT STATUS
					Requirement	511105
31	WENRA Reference Levels: incorporation of WENRA reference levels relating to Severe Accident Management (SAM) in the national legal system and guarantee of their implementation at the facilities as soon as possible.	T-3	EC&R (3.3.1)	<ul> <li>The future CSN IS on accident management (legally binding), foreseen for 2013, will explicitly incorporate all the current WENRA reference levels relating to accident management.</li> <li>Furthermore, the ITC-ST have already required most of the actions foreseen, such as for example the implementation of</li> </ul>	n/a I13, I14, I15, A7, I16, A8, I17, A9	n/a See table A-1.1
				the $H_2$ PAR, the filtered containment venting capacity, protection against high pressure sequences, containment flooding capacity, etc.		
32	SAM Hardware Provisions: provisions for adequate hardware capable of withstanding external risks (e.g., by means of qualification for extreme external risks, storage in safe locations) and severe accident environments (e.g., engineering substantiation and/or qualification for high pressures, temperatures, radiation levels, etc.) implemented for performance of the selected strategies.	T-3	EC&R (3.3.2)	<ul> <li>The ITC-ST require the licensees to put into practice different aspects relating to this issue:</li> <li>Increased seismic margins for critical components.</li> <li>New mobile equipment to be kept in a safe location.</li> <li>Instrumentation suitable for severe accidents.</li> <li>Actions to increase the feasibility</li> </ul>	I1 G3 I17 G4, I5, I24	See table A-1.1
				of critical local actions.	G4, I5, I24	

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
33	Review of Provisions for SAM following Severe External	T-3	EC&R	The ITC-ST require the licensees to		See table A-1.1
	Events: systematic review of the provisions for SAM, focussing on		(3.3.3)	put into practice different aspects		
	the availability and appropriate operation of the plant equipment			relating to this issue:		
	in the relevant circumstances, taking into account the accident			- Increased seismic margins for		
	initiating events, in particular extreme external risks, and the			critical components.	I1	
	possibility of a harsh working environment.			- Mobile equipment to be kept in a		
				safe location.	G3	
				- Instrumentation capable of		
				withstanding severe accident	G4, I5, I24	
				conditions.		
				- Actions to increase the feasibility		
				of critical local actions.	I17	
34	Enhancement of Severe Accident Management Guidelines	T-3	EC&R	The ITC-ST requires Trillo NPP to	130	See table A-1.1
	(SAMG): in conjunction with recommendation 2.4, the		(3.3.4)	develop and implement plant-		
	enhancement of SAMG, taking into account additional		and	specific SAMG and the		
	scenarios, including a significantly damaged infrastructure, the		CNS-FSR	Westinghouse plants to improve		
	disruption of plant level, corporate-level and national-level		(E.21)	their reactor cavity flooding capacity		
	communication, long-duration accidents (several days) and			and incorporate it in the		
	accidents affecting multiple units and nearby industrial facilities			corresponding guideline.		
	at the same time.			In addition to the ITC-ST, the CSN	I13, A8	
				has issued other ITCs (see chapter		
				3.3 of this document) requiring the		
				implementation of Guidelines for		
				situations entailing the potential loss		
				of large areas of a NPP.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
35	Analysis of human resources, communications and personnel	T-3	CNS-FSR	The ITC-ST require the licensees to	I7, I21	See table A-1.1
	training during severe long-term accidents (especially multi-unit		(E.24)	analyse the current capacity of the		
	plants) and validation of effectiveness through drills.			emergency response personnel to		
				address this type of situations, along		
				with improvement of the capacities		
				of the communications systems.		
				Exercises and drills are already		
				included in the processes to validate	I4, I11, I21,	
				the capacities of the emergency	I22	
				response organisation of each plant.		
36	SAMG Validation: validation of the improved SAMG.	T-3	EC&R	The CSN had previously required	n/a	n/a
			(3.3.5)	the validation of the SAMG. The		
				verification of this aspect is part of		
				the CSN's systematic inspection		
				plans.		
37	SAM Exercises	T-3	EC&R	The CSN will reconsider the current	n/a	n/a
	Exercises aimed at checking the adequacy of SAM procedures		(3.3.6)	contents of the exercises following		
	and organisational measures, including additional aspects such as			implementation of the		
	the need for coordinated corporate and national level measures			improvements at the plants.		
	and long-duration events.			The SAMG are currently exercised		
				during the annual emergency drills		
				carried out at each plant (obviously		
				when the scenario in question		
				requires their use).		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
38	Training in severe accident management.	T-3	EC&R	The CSN had previously required	n/a	n/a
	Regular and realistic exercises on SAM for personnel training.		(3.3.7)	(and inspected) the performance of		
	The exercises shall include the use of equipment and the			realistic drills.		
	consideration of accidents at plants with more than one unit and			The CSN will reconsider the current		
	long-duration events. Use of the current NPP simulators is			contents of the exercises following		
	considered to be useful but should be improved to cover all possible			implementation of the		
	accident scenarios.			improvements at the plants.		
				The CSN is monitoring national		
				and international experience in the		
				field of severe accident simulators		
				and in the future will adopt		
				whatever actions it deems to be		
				most appropriate.		
39	Extension of the SAMG to address all Plant States: extension	T-3	EC&R	The ITC-ST require each licensee to	A9	See table A-1.1
	of the existing SAMG to cover all plant states (full and low		(3.3.8)	carry out a preliminary study of this		
	power, shutdown), including accidents initiated in the SFP.			issue.		
				The future ITC on accident		
				management, scheduled for 2013,		
				will explicitly consider new aspects		
				relating to this issue and arising		
				from on-going WENRA tasks (new		
				reference levels).		
40	Improved communications: improvement of both internal and	T-3	EC&R	All the Spanish plants have a data	I4, I11, I21,	See table A-1.1
	external communications systems, including the transmission of		(3.3.9)	transmission system of this type	I22	
	plant parameters relating to severe accidents and radiological data			fully available. Nevertheless, the		
	to all the emergency and technical support centres and the			ITC-ST require the licensees to		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	installations of the regulatory body.			improve their current internal and		
				external communications systems.		
41	Presence of Hydrogen in unexpected locations: adequate	T-3	EC&R	The ITC-ST require the licensees to	А7	See table A-1.1
	preparation and countermeasures for the possible migration of		(3.3.10)	analyse the possibility of hydrogen		
	hydrogen to locations other than those in which it is produced in			leakage from the primary		
	the primary containment, as well as for the production of			containment and its consequences.		
	hydrogen in the SFP.			The presence of $H_2$ in other plant		
				areas will be taken into account by		
				the licensees in future SAMG		
				developments.		
42	Large Volumes of Contaminated Water.	T-3	EC&R	In addition to the ITC-ST, the CSN	n/a	Completed
	Conceptual preparation of solutions for post-accident		(3.3.11)	has issued other ITCs (see chapter		
	contamination and the treatment of potentially large volumes of			3.2 of this document) requiring the		
	contaminated water.			implementation of appropriate		
				actions to address this problem.		
43	Radiological Protection: provisions for the radiological protection	T-3	EC&R	The ITC-ST require the licensees to		See table A-1.1
	of the operators and all other members of the personnel involved		(3.3.12)	undertake relevant improvements in		
	in SAM and emergency measures.			relation to this issue:		
				- Analysis of the need to increase		
				human and material resources.	I21, I23	
				- Analysis of the limitations of field		
				operators as regards the	15	
				implementation of local actions		
				and proposals for improvement.		
				- Development of complementary		
				guidelines (in parallel with the	I24	

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				SAMG) for the radiological		
				protection of field operators.		
			ECOD		10	
44	On-site Emergency Centre: Availability of an emergency centre		EC&R	As has been pointed out above, the	19	See table A-1.1
	on the site, protected against severe natural risks and radioactive		(3.3.13)	TTC-ST include the licensees'		
	releases, allowing the operators to remain on site to manage a			proposals for the implementation of		
	severe accident.			a new AEMC (Alternative		
				Emergency Management Centre) on		
				each site, protected against		
				earthquakes, flooding and		
				radiations.		
45	Support for Local Operators: Suitable rescue teams and	T-3	EC&R	As has been pointed out above, the	I10	See table A-1.1
	equipment that may be rapidly mobilised to provide on-site		(3.3.14)	ITC-ST include the licensees'		
	support for the local operators in the event of a severe situation.			proposals for the implementation of		
				a new Emergency Support Centre		
				(ESC) at national level, capable of		
				mobilising suitable personnel and		
				equipment within 24 hours.		
46	Level 2 Probabilistic Safety Assessments (PSA's)	T-3	EC&R	The Spanish plants performed their	I25	See table A-1.1
	A comprehensive Level 2 PSA as a tool for the identification of		(3.3.15)	specific Level 2 PSA for on-site		
	plant vulnerabilities, the quantification of potential releases, the			events initiated from full power		
	determination of candidate high-level actions and their effects and			operating conditions several years		
	prioritisation of the order of proposed safety improvements.			ago. The CSN has required all the		
	Although PSA is an essential tool for screening and prioritising			licensees to carry out a Level 2 PSA		
	improvements and for assessing the completeness of SAM			for "other operating modes" before		
	implementation, low numerical risk estimates should not be used			2014.		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
	as the basis for excluding scenarios from consideration of SAM,					
	especially if the consequences are important.					
47	Severe Accident Studies: performance of additional studies to	T-3	EC&R	- The ITC-ST require the licensees to	I1, I4, I5, I6,	See table A-1.1
	improve the SAMG. The areas that might be improved through		(3.3.16)	adopt different actions in relation	I13, I14, I15,	
	such additional studies include the following:			to all these problems (for example,	A9, etc.	
	- Availability of the safety functions required for SAM in			improved equipment seismic		
	different circumstances.			margins for severe accident		
	- Accident timing, including core meltdown, reactor pressure vessel			management, actions to address		
	(RPV) failure, basemat melt-through, SFP fuel uncovery, etc.			prolonged SBO situations, analysis		
	- PSA, including all plant states and off-site events for PSA			of improvements for accidents		
	levels 1 and 2.			occurring during shutdown,		
	- Radiological conditions on site and associated provisions			survival of instrumentation, etc.).		
	necessary to ensure the habitability of the MCR and ECR, in			- The development over time of	n/a	n/a
	addition to the feasibility of management measures under severe			accident sequences was already		
	accident conditions, accidents affecting multiple units,			analysed during the Stress Tests.		
	containment venting, etc.			- Level 1 PSA has been completed at	125	See table A-1.1
	- Core cooling modes prior to RPV failure and recriticality in			all the plants, the level 2 assessment		
	partially damaged cores with supply of non-borated water.			will be completed in 2014 and the		
	- Phenomena associated with flooding of the cavity and risks			assessment of off-site events is in		
	associated with steam explosions.			the phase of internal discussions.	100	0 11 4 4 4
	- Engineering solutions for cooling of the corium and prevention of			- The ITC-ST require analysis of the	120	See table A-1.1
	containment basemat melt-through.			feasibility of improving the power		
	- Severe accident simulators appropriate for the training of NPP			supply to the control room		
	personnel.			habitability system (in the case of		
				Cofrentes its implementation is		
				required).		

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST	CURRENT
					Requirement	STATUS
				Most of the Spanish plants have a		
				remote shutdown panel instead of		
				an ECR; its potential improvement		
				was analysed during the ST's and it		
				was concluded that this was		
				unnecessary and difficult to		
				implement (they are located in		
				buildings without habitability		
				systems). Nevertheless, the new		
				AEMC's (alternative TSC's) will be		
				fitted with a habitability system		
				designed for extreme events		
				(earthquakes and flooding) and will		
				be protected against radiations.		
				These centres should allow for		
				adequate accident management in		
				keeping with the foreseen use of the		
				fixed and mobile equipment.		
				- The ITC-ST require analysis of the	I13	See table A-1.1
				feasibility of, and problems		
				associated with, the alternative		
				injection strategies (new or		
				previously existing).		
				- The current SAMG already include	n/a	n/a
				the cavity flooding strategy.		
				- The current SAMG already	n/a	n/a

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN	ITC-ST Requirement	CURRENT STATUS
					Requirement	511105
				<ul> <li>appropriately deal with the issue of cooling of the corium.</li> <li>The CSN is monitoring national and international experience in the field of severe accident simulators and in the future will adopt whatever actions it deems to be most appropriate.</li> </ul>	n/a	n/a
48	Containment venting for new NPP's.	T-3	CNS-FSR (23.c)	Not applicable in Spain.	n/a	n/a

#### **ATTACHMENT 4: CNS-EM COMMITMENTS AND RECOMMENDATIONS**

This table contains detailed information on the consideration given in Spain to the issues included in the two reports issued following the CNS-EM:

- The commitments of the member countries set out in the Annex of the "Final Summary" report [4]
- The different issues presented during the meeting by the rapporteurs of topics 1 to 3, subsequently included in the President's Report [5]

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN
1	Consideration of the IAEA's Safety Standards for the improvement of	T-G	CNS-FSR	See chapter 3.2.3.c of this document
	nuclear safety.		Annex (1)	
2	Include information on how the LAEA's Safety Standards have been or will	T-G	CNS-FSR	The WENRA harmonisation process has meant the
	be taken into account (in particular the Safety Fundamentals and		Annex (2)	incorporation of the most relevant IAEA requirements in
	Standards) when implementing its obligations under the Convention on			the Spanish regulations.
	Nuclear Safety.			
3	Assurance that its regulatory body is effectively independent in making	T-G	CNS-FSR	See the detailed explanation included in Chapter 3.2.1 of this
	regulatory judgments based on scientific and technological grounds and		Annex (3)	document.
	taking enforcement actions and that it has functional separation from entities			
	having responsibilities or interests, such as the promotion or utilisation of			
	nuclear energy (including electricity production), that might conflict with			
	safety or other important regulatory objectives or otherwise unduly influence			
	the decision making of the regulatory body.			
4	Assurance of the effectiveness of its regulatory body by providing for	T-G	CNS-FSR	See the detailed explanation included in Chapter 3.2.1 of this
	adequate legal authority, sufficient human and financial resources, staff		Annex (4)	document.
	competence, access to necessary external expertise for its decision-making			
	based on adequate scientific and technical knowledge, access to international			
	cooperation, and other matters needed for compliance with its responsibilities			
	for the safety of nuclear installations.			
5	Assurance that its regulatory body requires the licensees of nuclear	T-G	CNS-FSR	CSN Instructions IS-11 and IS-12 respectively contain the
	installations to have adequate expertise and resources to fulfil their		Annex (5)	requirements applicable in Spain for the initial and on-going
	responsibility for the safe operation of such facilities, including effective			training of licensed and non-licensed personnel. Both
	response to any accident and mitigation of its consequences.			Instructions include requirements relating to severe accident
				situations. The CSN maintains a systematic overview of the

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN
				safe operation of the plants, including the fields of human
				resources, training, emergency drills, etc.
6	Assurance that its regulatory body operates in a transparent and open	T-G	CNS-FSR	See the detailed explanation included in Chapter 3.2.1 of this
	manner, taking into account legitimate concerns over security and other		Annex (6)	document.
	sensitive interests that might be adversely affected by the public disclosure of			
	certain information.			
7	Include information on the efforts made to ensure the independence,	T-G	CNS-FSR	See the detailed explanation included in Chapter 3.2.1 of this
	effectiveness and transparency of the regulatory body.		Annex (7)	document.
8	Host, as appropriate, an international peer review mission on its regulatory	T-G	CNS-FSR	An IRRS mission was carried out in 2008 with excellent
	framework governing the safety of nuclear installations, if the Contracting		Annex (8)	results. Subsequently, in 2010, the corresponding follow-up
	Party has an installation of this type in operation.			mission verified the appropriate implementation of the
				previously issued recommendations.
9	Host regularly, and as appropriate for the size and number of the nuclear	T-G	CNS-FSR	In addition to what has already been pointed out, the
	installations existing within the country of that Contracting Party,		Annex (9)	Spanish NPPs host frequent international Peer Review
	international peer review missions on the operational safety of its nuclear			missions (WANO).
	installations, if the Contracting Party has an installation of this type in			
	operation.			
10	Host international peer review missions on integrated nuclear infrastructure	T-G	CNS-FSR	This requirement is not applicable to the current situation in
	and other relevant matters, including safety reviews of the site and design		Annex	Spain.
	prior to commissioning its first nuclear installation.		(10)	
11	Include information on any international peer review missions hosted by the	T-G	CNS-FSR	All this information may be accessed via the documents
	Contracting Party under paragraph 1, 2 or 3 of this section in the period		Annex	generated by the IRRS missions mentioned in point 8 of this
	between two review meetings of the Contracting Parties, including a summary		(11)	table.
	of the findings, recommendations and other results of the missions, actions			
	taken to address these results, and plans for follow-up missions.			

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN
12	Make its National Report and any written questions and responses relating	T-G	CNS-FSR	This is, and always has been, the policy of the CSN
	to that report publicly available, with the exception of any particular item of		Annex	regarding this type of reports.
	information that might adversely affect security or other sensitive interests if		(12)	
	publicly disclosed, and request the LAEA to maintain this information,			
	other than any information covered by the above exception, on a website open			
	to the public.			
13	Make any international peer review mission reports, any follow-up reports or	T-G	CNS-FSR	Already completed.
	any national responses to such reports publicly available, with the exception		Annex	
	of any particular items of information that might adversely affect security or		(13)	
	other sensitive interests if publicly disclosed, and request the IAEA to			
	maintain this information, other than any information covered by the above			
	exception, on a website open to the public.			
14	Include in its National Report information on its efforts to enhance openness	T-G	CNS-FSR	See the detailed explanation included in Chapter 3.2.1 of this
	and transparency in the implementation of its obligations under the		Annex	document.
	Convention on Nuclear Safety.		(14)	
15	Enhance the robustness of the Peer Reviews of national reports submitted	T-G	CNS-FSR	The present document, drawn up in response to the
	under the CNS through the preparation and submission of detailed reports		Annex	ENSREG proposals, constitutes an adequate way of
	dealing with successes and pending challenges and the frank discussion of		(15)	fulfilling this CNS recommendation.
	these reports.			
16	Results of reassessment of external hazards with emphasis on changes to the	T-1	CNS-PR	The ST analyses carried out by the licensees and assessed by
	licensing basis			the CSN have included an extensive review of the external
				hazards affecting each Spanish NPP. The subsequent ITC-
				ST include a series of improvements and requests for
				additional analyses. All the requirements issued via these
				ITCs are part of the Licensing Basis of the plants.
17	Peer reviews of assessments and their results.	T-1	CNS-PR	See the explanation of the Peer Reviews included in Chapter
				3.1.b of this document.
18	Additional improvements carried out or planned on the basis of the	T-1	CNS-PR	See the explanation of the improvements included in

#	MEASURE/REQUIREMENT	ISSUE	SOURCE	STATUS IN SPAIN
	reassessments			Chapter 3.1.a of this document.
20	Reporting of regulatory changes expected in relation to external events.	T-1	CNS-PR	The CSN is preparing a new ITC for the licensees to perform a reassessment of the earthquake hazards at each site (to be issued by December 2012).
21	Increased plant robustness to face unexpected challenges	T-2	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.
22	Retrofits at existing plants and design improvements for new NPP's.	T-2	CNS-PR	See the explanation of the improvements for exiting plants included in Chapter 3.1.a of this document. No new plants are currently foreseen in Spain.
23	Safety objectives to minimise off-site long- term contamination.	T-2	CNS-PR	See the information on this issue included in Chapter 3.3.a of this document.
25	Safety requirements for equipment used in design extension conditions.	T-2	CNS-PR	Following the WENRA harmonisation Plan, the CSN is preparing a new instruction (IS) to cover aspects related to NPP Accident Analysis. This IS will incorporate a specific chapter on "design extension".
26	Improvement of Regulations, Guidelines and Procedures.	T-3	CNS-PR	In addition to the harmonisation plan, WENRA is preparing additional Reference Levels to take into account the lessons learned from Fukushima.
27	Improvement of instrumentation, systems and components.	T-3	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.
28	Improvement of structures.	T-3	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.
29	Aspects relating to multiple unit plants.	T-3	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.
30	Aspects relating to spent fuel.	T-3	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.
31	Aspects relating to organisational issues.	T-3	CNS-PR	See the explanation of the improvements included in Chapter 3.1.a of this document.